

Potato Research

Emerging Markets for Potatoes and Potato Products in East and Central Africa 1961-2010

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Abstract:	As diets continue to diversify across the globe, food systems increasingly try to respond to product requirements in light of growing urbanization, population expansion, shifts in incomes and changing tastes and preferences. In that context, potato production expanded more rapidly in Africa than in any other region of the world in recent years according to FAO statistics. This paper analyzes the evolution of potato production, utilization, and trade in East and Central Africa over nearly the last half century. After an analysis of FAO annual secondary data on regional trends in production and use complemented by a selective review of previous publications, the paper identifies some key issues for future research as well as some opportunities for industry.
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Emerging Markets for Potatoes and Potato Products in East and Central Africa 1961-2010

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Abstract As diets continue to diversify across the globe, food systems increasingly try to respond to product requirements in light of growing urbanization, population expansion, shifts in incomes and changing tastes and preferences. In that context, potato production expanded more rapidly in Africa than in any other region of the world in recent years according to FAO statistics. This paper analyzes the evolution of potato production, utilization, and trade in Sub-Saharan Africa over nearly the last half century. After an analysis of FAO annual secondary data on regional trends in production and use complemented by a selective review of previous publications, the paper identifies some key issues for future research as well as some opportunities for industry.

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Introduction

Of all the developing country regions, the evolution of potato production in Sub-Saharan Africa (SSA) has been perhaps the most enigmatic. With a long history in the food systems across the region (Dürr and Lorenzl 1980; Scott 1988; Andersson 1996; FAO 2009), potatoes have repeatedly been singled out as a crop with unrealized potential (Van der Zaag et al. 1984; Haverkort 1986; Scott 1992; Low et al. 2007; Hirpa et al. 2010; Gildemacher et al. 2009a). Yet, potato producers and consumers have recurrently suffered from outbreaks of major diseases, civil strife, the shortage of marketing infrastructure, and institutional instability among other factors (Dürr, 1983; Scott 1988, 2002; Walker et al. 1999; Ferris et al. 2001; Goossens, 2002; Gildemacher et al. 2009b). Notwithstanding, recent trends in output, area, and yields for potatoes in Africa (Walker et al. 2011) have surpassed previous expectations (Scott et al. 2000) prompting renewed interest in the crop as a means to help meet mushrooming food requirements and contribute to efforts to enhance food security and reduce the incidence of poverty in the countryside (Thiele et al. 2010). Emerging markets for different processed potato products have also captured growing attention (Obado 2009; Tesfaye et al. 2010; Eman and Nigussie 2011) given accelerating urbanization to go along with rapid population growth. The recent run-up in international cereal prices has interjected an added sense of urgency and opportunity to the topic. Some observers have identified potato production "...in developing countries, especially those situated in Sub-Saharan Africa, as the main engines of growth..." for global output of this commodity in the years ahead (Prakash 2010).

A variety of different publications have focused on trends in potato production and use in SSA over the last five decades. Some of these documents have simply reported trends (Horton 1978, 1988; CIP 1999, 2010). Others have examined these trends as part of a broader look at the evolution of the food system for potatoes in the region (Scott 1992) or in developing countries more generally (Van der Zaag and Horton 1983; Horton et

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4 al. 1984; Horton 1987; Scott and Suarez 1992; Walker et al. 1999; Guenther 2001). Others have included
5 projections for future production, area and yields with different target years (Anonymous 1995; Scott et al.
6 2000). All these previous publications have been handicapped by their shorter time horizons. Few have
7 considered potatoes in relation to the production or consumption of other food crops grown in the region.
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9 Within SSA, East and Central Africa (ECA) currently accounts for over 45% of potato production and 52% of
10 area harvested. Furthermore, ECA has seen some major changes in production patterns and marketing trends in
11 recent decades. With that has come a series of different publications on one or other aspect of production, trade
12 or consumption of this tuber. This paper seeks to consolidate the historical data and related studies on potatoes
13 and thereby benchmark future prospects not only in terms of the trends but also the associated rates of change
14 in the growth rates themselves. In so doing, the paper also tries to analyze potatoes in the broader context of
15 related information on other food crops. One key theme is the extent to which the long-term evolution of these
16 trends foreshadows the most likely future scenario for potato production and use in ECA in the decades ahead
17 and the associated opportunities for industry.
18

19 **Materials and Methods**

20
21 The analysis of growth rates in potato production and use in ECA over nearly the last half century presented
22 here utilized a three-step approach as previously presented in Scott (2011) for Latin America and then further
23 developed in Scott and Suarez (2011, 2012a, 2012b) for Asia. As a first step, FAO (Food and Agricultural
24 Organization of the United Nations) times-series data were used to estimate average annual growth rates on a
25 point-to-point basis beginning with production, area and yields for potatoes and then including other crops.
26 The use of FAO data facilitated international comparisons across countries for key potato parameters and an
27 analysis of the crop's performance versus that of other food commodities. To that end, annual averages
28 calculated for key production indicators for potatoes for the beginning (1961-63) and end (2008-10) of the
29 period under consideration anchored the analysis and estimates of growth rates over the entire 49-year period.
30 Subsequently, comparable averages for 1984-86, or roughly the mid-point in the overall time-series, were used
31 as reference points to calculate growth rates over the first (vs. 1961-63) and second (vs. 2008-10) halves of the
32 times-series to determine if growth rates were slowing down or speeding up. A review of similar growth rates
33 calculated for the other major food crops in ECA helped to better contextualize regional developments in the
34 potato sector over the last five decades.
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36 A second step in this study involved tracking the rate of change in average compound growth rates (ACGRs)
37 for potato production, area harvested and yields on a more continuous basis during the last five decades. In
38 other words, as referencing a particular set of years (e.g., 1984-86) or a given sub-set of time periods is
39 arbitrary, this study also estimated, then analysed the evolution of the growth rates themselves. Hence, ACGRs
40 for potato production and area were calculated utilizing all the data for every ten-year period beginning with
41 1961-1971. In other words, growth rates were calculated on a moving ten-year basis, i.e. 1961-1971, 1962-72,
42 then on up to 2000-10. These growth rates were then plotted to observe the changes in their trajectory over the
43 last five decades and then examined to compare over time the shifting relative importance of growth rates for
44 area versus those for yields in relation to those for production.
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46 As a third step, the estimated growth rates were also compared with earlier studies for clarifying the factors
47 behind these tendencies and analysing their relative importance. The associated "wall-to-wall" field work
48 (Scott 1995) involved ferreting out, and then analyzing not just previously published documents but also the
49 so-called "gray" or unpublished literature that examined some aspect of potato production, marketing and
50 utilization in one or more ECA countries in recent years. In that regard, this study does not pretend to provide
51 an exhaustive treatment of all the topics considered or the results reported on in this growing body of previous
52 research. Instead, it attempts to synthesize the major findings of these earlier studies as a means of helping to
53 explain the trends that have been quantified or qualify the growth rates presented. The combined set of growth
54 rates, data analysis, and synthesis of the related literature provide an empirical basis on which to evaluate
55 previous projections and alternative future scenarios for potatoes in ECA in the decades ahead and emerging
56 opportunities for industry. In so doing, the paper also draws attention to the more readily apparent
57 inconsistencies and/or gaps in the data—a point of particular relevance in ECA—both as a word of caution
58 relating to their interpretation and as one basis for highlighting areas for possible future research.
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60 **Results**

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4 Potato production in ECA averaged 4.3 million metric tonnes (Mg) in 2008-10 or over six times the 679,000
5 Mg harvested in 1961-63, nearly half a century earlier (Table 1). The increase in potato output in ECA resulted
6 from annual growth rates for potato production that averaged 4.6%/yr or higher for nearly the last 50 years.
7 However, this overall upward trend masks the quasi-cyclical evolution of growth rates over the 49-year period
8 as a succession of ever faster increases were followed by equally rapid slowdowns, occasional collapses, and
9 then renewed expansion (Fig 1). Over the last two decades, growth rates have become much more volatile. In
10 particular, while the growth rate for production actually accelerated in the latter half of the 49-year period, the
11 most recent trend displays a sharp downward tendency. The moving 10-year average fell from 8.3%/yr during
12 1995-2005 to 2.1%/yr for 2000-10 (Table 2).
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14 Area harvested in potatoes in ECA averaged 621,000 ha in 2008-10 as increases in area were largely
15 responsible for the growth in potato production over the last five decades (Table 1). Furthermore, ACGRs for
16 area harvested like production followed a quasi-cyclical pattern (Fig 2). They turned downward in the 1980s
17 through the early 1990s when many countries (e.g., Rwanda, Uganda) were wracked by violence. Next they
18 turned sharply upward from the early 1990s to mid-2000s in post-war recovery when output levels were still
19 fairly low, only to fall back again since then as rapid growth rates became harder to sustain at much higher
20 levels of area harvested (Table 2).
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22 Yields for potatoes in ECA remain below the continental average of 12 Mg/ha—itself the lowest of all
23 developing country regions (Scott 2011; Scott and Suarez 2012a). In that regard, several countries in ECA
24 have yields among the lowest in all of SSA. With Rwanda as the exception, growth rates for average yields
25 over the last 25 years were negative in three of ECA's seven largest potato-producing countries (Table 1; Fig
26 3). It is also noteworthy that the growth rates for yields exhibit similar volatility as those for production
27 suggesting while growth in area harvested has expanded at a much more rapid pace, yields have also had an
28 important influence on production. Nevertheless, unlike production or area, the growth rates for yields
29 followed neither an exponential nor linear trend (Fig 1-3). Furthermore, the empirical evidence on changes in
30 potato productivity over time is comparatively thin, sporadic and often contradictory.
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32 One explanation suggests as potato cultivation spread into new and/or less favourable growing areas (e.g.
33 Uganda), it simply became harder to sustain earlier growth rates in productivity (Hakiza et al. 2000). As a
34 corollary, at least some of these farmers that took on potato cultivation to boost household food supplies and/or
35 supplement cash incomes may simply have been less familiar with the crop and its agronomic requirements.
36 As a variation on that theme, the expansion in area and its effect on yields and on returns to potato cultivation
37 (e.g. certain regions in Ethiopia) appears to have been driven in some cases by higher prices obtained from off-
38 season production and harvest, i.e. growers seeking to optimize returns to potato production, not necessarily
39 yields (Emana and Niguisse 2011). In others, such as the Southern Highlands of Tanzania, important inputs
40 have been in short supply due to geographic isolation thereby handicapping growers' efforts to optimize yields
41 (Mpogole and Kadigi 2012). Soil degradation—an increasing problem in the highlands of ECA (see, e.g.
42 Gildemacher et al. 2009a; Ngeno et al. 2011) and the onslaught of less favourable weather patterns and the
43 advent of climate change (Hijmans 2003), have also undermined growers' efforts to improved productivity
44 more generally. Alternatively, scattered facts suggest in certain cases the estimates of potato yields on which
45 these growth rates are based may simply be too low. For example, Ferris et al. (2001) cite unpublished yield
46 estimates for Uganda in 2000 (18 Mg/ha) more than double those reported by FAO (7 Mg/ha). More recent
47 studies (Gildemacher et al. 2009a; Hirpa et al. 2010; Mpogole and Kadigi 2012) report similar underestimates
48 in some cases, but overestimates in others. Finally, the sheer complexity of the cropping systems for potatoes
49 in ECA with the widespread presence of such practices as intercropping, multiple harvests, relay cropping
50 combined typically with the geographic isolation of the growing areas and weak organizational capacity for
51 monitoring such cultivation patterns suggest caution in any attempt at a more definitive assessment of the
52 trends in potato yields.
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54 **Concentration of production**

55 As growth in potato output in ECA took off during the last two decades, it nonetheless remains fairly skewed.
56 Four of ECA's 17 countries account for nearly 80% of output. Conversely, four countries in ECA produce less
57 than 10,000 Mg/yr while a further six report producing no potatoes (Table 3).
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4 Only four of ECA’s major potato producers accounted for 82% of the increase in output for the entire two sub-
5 regions between 1961-63 and 2008-10. Three countries: Rwanda, Tanzania and Uganda accounted for 65% of
6 the total increase in area harvested. However, according to some observers, the contribution of some countries
7 (e.g. Ethiopia) to the growth in production and area may be underestimated (Labarta 2012) while that of others
8 (e.g. Rwanda) perhaps overestimated (Goossens 2002). Similar patterns of uneven growth have been observed
9 in other developing country regions (Scott 2011; Scott and Suarez 2012a). Nevertheless, as pointed out above
10 and discussed in greater detail below, the different data sets on potatoes in ECA present a series of anomalies
11 such that what seems certain is that potato production has trended upward, but by precisely how much is
12 considerably less clear.

14 **Potatoes versus other major food crops**

16 Growth rates for potato production and area harvested have been faster than those for the five major food crops
17 in SSA (Table 4). However, the level of total output for potatoes remains but a fraction of that for the most
18 important food crops grown in the region. Thus, for SSA as a whole potato ranks as the least important of the
19 11 major food crops in terms of total production—the same as 20 years previously (Scott 1992)—in a region
20 where cassava, maize, and plantains dominate food production and consumption.

22 Notwithstanding, the overall pattern of food production appears to be gradually changing. Evidence of that
23 trend in the case of potatoes is given the faster growth rates the crop’s relative importance in particular sub-
24 regions shifts noticeably. Potatoes move up as high as 5th in terms of total production in Central Africa, 7th in
25 East Africa.

27 **Discussion**

29 Within ECA, growth rates in potato production and use have heavily influenced by the evolution of output and
30 area harvested in Ethiopia, Kenya, Tanzania, Uganda and Rwanda as the major potato-producing countries. It
31 is noteworthy that four of those countries are in East Africa (Table 1).

33 East Africa

35 In Kenya (pop. 39 million, World Bank 2011), potato is among the four most important food crops after
36 maize, plantains, and wheat according to FAOSTAT (accessed June 2012). Nevertheless, Kasina and Ndiritu
37 (2010) refer to one set of national statistics that place the tuber second only to maize in terms of the volume of
38 total output. At the macro level, potatoes have helped dampen Kenya’s dependence on maize imports (De
39 Groote et al. 2012) which averaged 186,000 Mg during 2000-08 before ballooning to 1.5 million Mg in 2009
40 (FAOSTAT accessed July 2012). At the farm level, the crop has long played an important role in food
41 security to offset seasonal shortages of maize and other staples (Dürr and Lorenzl 1980; Muthoni and
42 Nyamongo 2009). Potatoes also serve as a source of cash income for small farmers (<1 ha) that make up the
43 vast majority of a reported 500,000 (Crissmann et al. 1993; Muthoni and Nyamongo 2009) to 800,000
44 growers (dTS 2012). The share of the potato harvest sold can vary from over 75% (n=96) in the prime,
45 potato-producing districts (Gildemacher et al. 2009a) to 25-40% elsewhere
46 (<https://research.cip.cgiar.org/confluence/display/wpa/Kenya> accessed August 2012). Output remains
47 concentrated as well. Roughly half a dozen districts—most notably Meru Central and Nyandarua North--
48 account for well over 50% of total area harvested nationwide.

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51 According to FAO data, since 1980 potato output in Kenya has experienced a series of busts, booms and busts
52 with production more volatile than in any other country in ECA. After rising fairly steadily through the 1960s
53 and 1970s, output fell by half in 1980, then again by half in 1984, then by 60% in 1987. The first two drops
54 were yield-driven suggesting adverse weather. The third was largely due to a nearly 50% reduction in area
55 perhaps tied at least in part to the collapse in the certified seed program two years earlier (Crissman et al.
56 1993). Production eventually reached an apex at over 1.2 million Mg in 2003 before then reportedly sliding
57 down and collapsing to 400,000 Mg in 2009--driven entirely by a reported fall in average yields from 9.7 to
58 3.0 Mg/ha (FAOSTAT accessed June 2012). The evidence corroborating this recent implosion is mixed.

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4 The run-up, then ballooning of maize imports may well reflect in part a growing shortfall, then sharp drop-off
5 in potato production that was aggravated further by a severe drought in 2009
6 (<http://news.bbc.co.uk/2/hi/8211753.stm> accessed August 2012). The need for additional maize imports
7 would also be consistent with the growing demand for potatoes in urban markets where nearly a quarter of the
8 population live and the need to provide a substitute to offset reduced potato shipments to urban areas
9 following a drop off in production. dTS (2012) also notes that the public-sector led certified seed program
10 collapsed in the mid-1980s due to political interventions; hence, no new varieties were released between 1982
11 and 1997. But they also point out that by 2005 the Ministry of Agriculture-GTZ Private Sector Development
12 of Agriculture (PSDA) project "... was one of the first to support the training of farmers and extension staff
13 on clean and certified seed production, positive seed selection, and food potato production; more than 10,000
14 farmers and 250 extension workers were trained" (Ibid.).

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16 Alternatively, a number of recent papers (Kibaara et al. 2008; Gildemacher et al. 2009a; Muthoni and
17 Nyamongo 2009; Obare et al. 2010; Wachira et al. 2010; CIP 2011; Muthoni et al. 2011) make little or no
18 mention of this major production implosion. Some observers briefly acknowledge the "decline" in potato
19 production while others note that output stands at one million Mg. dTS (2012) refers to 2.5 million Mg/yr as
20 annual average production of potatoes (perhaps referring to potatoes and sweetpotatoes).

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22 As for the supposed decline in productivity, Obare et al. (2010) refer to farm survey results (n=127) with
23 average yields at over 10 Mg/ha; Gildemacher et al. (2009a) report a median yield (n=249) of 7.7 Mg/ha and
24 an average yield of 9.1 Mg/ha. Both studies also note that declining soil fertility, widespread incidence of
25 potato viruses, the limited use of good quality planting material—in part due to its relatively high price—and
26 chemical fertilizers, and miniscule average farmland in potatoes (0.34 ha) as among the major constraints to
27 improved productivity. Hence, the continued expansion in area harvested meant some potato cultivation
28 extended into less-favoured production zones (Muthoni and Nyamongo 2009) that no doubt had some impact
29 on average yields as had declining soil fertility (Gildemacher et al. 2009a; Ngeno et al. 2011). The more
30 momentary political turmoil in 2007-08 followed by the drought in 2009 also hurt productivity, but by how
31 much is less clear. Conversely, the estimate of annual total potato output is based on the number of bags
32 harvested assuming that they weigh only 110 kg. A more realistic weight of 150 kg/bag (Wang'ombe 2008)
33 would translate into 40% more potatoes.
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36 Marketing of fresh potatoes has traditionally dominated the urban vegetable trade in Kenya's major cities.
37 Tschirley and Ayreko (2008) estimated 50% of the total fresh produce items entering Nairobi's wholesale
38 markets (around 348 Mg/day) were potatoes in 2004-05. These potato shipments (127,000 Mg on an
39 annualized basis) represented around 28% of the total value of fresh produce commercialized daily. In recent
40 years such sales have increasingly been channeled toward the fast-growing potato processing industry
41 (Lutaladio et al. 1995). Kirumba et al. (2004) conducted their own market survey in 2004 and reported
42 shipments on the order of 190,000 Mg/yr. With a population of four million
43 (<http://www.mapsofworld.com/cities/kenya/nairobi/demography.html> accessed August 2012) in greater
44 Nairobi at that time, the 190,000 Mg puts per capita consumption at about 48 kg/yr or roughly equivalent to
45 the figure estimated by Dürr and Lorenzl (1980) back in the late 1970s and those reported more recently
46 based on a household consumption survey (n= 821) carried out in 2009 (Kamau et al. 2011). Kirumba et al.
47 (2004) also estimated that hotels and restaurants use 160,000 Mg/yr for preparing potato chips, although that
48 figure seems high as a share of total consumption and unlikely to represent an additional in-take beyond those
49 based on shipments into the capital. Nevertheless, such volumes would appear to help explain why in spite of
50 the multiple production constraints plus farmers' reports of receiving low prices for their produce and the lack
51 of traders for potatoes (Kaguongo et al. 2008), the production of potatoes remain very profitable (Labarta and
52 Mulwa 2011; Kaguongo et al. 2008). In effect, this high profitability would appear to respond to the
53 increasing popularity of French fries and potato crisps to go along with the gradual growing relative
54 importance of potatoes in urban diets in general and therefore the growing importance of potato supplies for
55 satisfying urban demand as a result (Walingo et al. 2004; Abong et al. 2010; Ooko and Kabira 2011).
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57 Given these unfolding developments, the government of Kenya has encouraged greater potato production and
58 marketing, for example, by allowing private sector production of mini-tubers and certified seed since 2009
59 heretofore largely the monopoly of the public sector (CIP 2011; dTS 2012). This policy has resulted in the
60 increase of quality seed potato availability from less than 0.5% of annual seed potato requirements in Kenya
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4 to around 5% (CIP 2011; Labarta and Mulwa 2011; dTS 2012). Use of quality seed potato is expected to at
5 least double the potato yields under current small-farmer conditions (Wachira et al. 2010) and consolidate the
6 role of large-scale producers as increasingly responsible for supplying potatoes to urban markets (Lutaladio et
7 al. 1995). The government has also tried to facilitate the trade of ware potatoes in urban markets by
8 standardizing the use of 110 kg bags for all potato sales from farmers through to wholesalers (Tschirley and
9 Ayreko 2008; FAO 2009). Notwithstanding, concerns persist regarding the enforcement of such regulations
10 given the propensity of traders to take advantage of growers by paying per bag based on the new standard
11 weight while using traditional bags that full weigh 150 kg (Wang'ombe 2008; Kasina and Ndiritu 2010).
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13 Several observers have implied that Ethiopia (pop. 81 million, World Bank 2011) has perhaps the greatest
14 potential for expansion for potato production in all of SSA. The country has almost 7 million ha of highlands
15 suitable for potato cultivation and a reported one million growers (Hirpa et al. 2010). In that context, several
16 studies have documented the continued growth of potato production, from 360,000 to 587,000 Mg/yr between
17 1996 and 2010 according to FAO data, while also recognizing the stagnation of potato yields (Agiro 2011;
18 CIP 2012; Labarta 2012; Table 1). A shortage of good quality seed, low input use and the prevalence of
19 various pest and diseases have prevented growers from achieving full yield potential (Kassa and Beyene
20 2001; Gildemacher et al. 2009a, 2009b; Hirpa et al. 2010). As there is no public sector seed potato program,
21 recently a Dutch firm set up operations in Ethiopia to produce high quality planting material albeit on a
22 limited scale (Hirpa et al. 2010).
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24 In that context, Agiro (2011) contends that most of the potato production in Ethiopia takes place during the
25 Mehr season. FAO statistics appear to base their estimates of potato production and area on data for that season
26 as they typically are reported that way by national entities (CSA 2009; FAOSTAT accessed June 2012). But
27 Gildemacher et al. (2009a)'s recent survey of potato farmers (n=336) found that the importance of different
28 growing seasons for potatoes varies from zone to zone within Ethiopia. Emanu and Nigussie (2011) made the
29 same observation as part of their study. Moreover in 2002, while FAOSTAT (accessed June 2012) reported
30 area at 36,736 ha and total production to be 385,258 Mg, agricultural census figures for both seasons indicated
31 1.5 million grower harvested 162,854 ha of potatoes –versus 8.2 million ha of cereals on average for 2004/05-
32 2007/08 (Taffesse et al. 2011) –with output at 937,351 Mg (CSA 2002), thereby making any assessment of
33 trends for those parameters that much more problematic for several reasons. Past studies are vague on this
34 topic (Börgel et al. 1980). There appear to be no published statistics to verify or refute this pattern over a
35 number of years. Moreover, the recent literature either overlooks the issue by only reporting production for the
36 Mehr season (Agiro 2011) or presenting results only for certain regions within the country where the
37 importance of the Belg season varies considerably (Gildemacher et al. 2009a; Emanu and Nigussie 2011)
38 without giving a breakdown of total production nationwide attributable to all three seasons (Hirpa et al. 2010).
39 Hence, this is a topic that merits clarification in future research. Notwithstanding, the Ethiopian government
40 has tried to implement a development policy since 2006 that charges agricultural cooperatives with a key role
41 in the production and commercialization of agricultural products: supplying 90% of all the agricultural inputs
42 and marketing around 60% of agricultural outputs (Agiro 2011).
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44 In the case of potatoes, only seed potato cooperatives have benefited their members while ware potato
45 cooperatives have not played a major role and were not able to improve market access and reduce transaction
46 costs for potato producers (Abebe et al. 2010). Part of the limitations faced by ware potato cooperatives
47 specifically have been conditioned by the overall constraints faced by the potato marketing system in Ethiopia
48 in general. According to recent farm surveys, the vast majority of potato production is produced on a very
49 small scale (<0.75 ha) most of which appears to be sold for cash (Gildemacher et al. 2009a; Hirpa et al. 2010),
50 although the same surveys indicate growers also eat potatoes (Gildemacher et al. 2009a; Obado 2009; Hirpa et
51 al. 2010) and Agiro (2011) cites census data that show only 15% of the (Mehr season) potato harvest is sold.
52 Nevertheless, the selling off of surplus tubers has reportedly been handicapped by the lack of markets—only
53 19% of Ethiopia's population is urban (World Bank 2011), low prices, large numbers of middlemen, high
54 transaction costs and poor product handling (Emanu and Nigussie 2011)—factors that also help explain the
55 difference between current production and the potato's output potential (Gildemacher et al. 2009a).
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57 Potatoes are often referred to as a cash crop in Tanzania where maize is the staple (AATF 2010). Although
58 some strictly commercial growers exist, the vast majority of potato farmers cultivate the crop on small,
59 fragmented plots, under rain-fed conditions utilizing multiple varieties both for sale and as a form of on-farm
60 food security (Mpogole and Kadigi 2012). While potato may cover on average as much as 45% the total area
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4 cultivated in different crops according to one recent survey, it amounts to less than a hectare of land
5 (Namwata et al. 2010).
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7 According to FAOSTAT, Tanzania produced more potatoes than any other country in East Africa in recent
8 years. Production grew steadily from 15,000Mg in 1961 to over 200,000 in 1979, then fluctuated around that
9 total for nearly the next twenty years falling to 165,000 Mg in 1993 and rising to 250,000 Mg in 1999. Since
10 then output has been more volatile. As an assortment of diverse trends converged at the turn of the century,
11 potato output nearly doubled between 2000 and 2008 (SAGCOT 2011). In the interim, production surged to
12 over 630,000 Mg in 2002 before crashing to 140,000 Mg in 2003 as area harvested fell by 40%, then
13 rebounded to 730,000 Mg in 2004.
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15 The evolution of potato production and marketing in Tanzania have long been dominated by developments in
16 the Southern Highlands where some 90% of output is harvested and consumed (Andersson 1996; Namwata et
17 al. 2010; Mpogole and Kadigi 2012) and demand patterns in Dar es Salaam 900 km away, the country's most
18 important urban market. The remaining roughly 10% is harvested in the northeastern part of the country— in
19 Arusha, Kilimanjaro, Manyara regions (SAGCOT 2011). Part of that output is exported informally (i.e. does
20 not appear in official trade statistics) to Nairobi or Mombasa (Tesfaye et al. 2010) while Kenyan growers ship
21 part of their harvest to Mwanza in far western Tanzania largely as a reflection of roads and truck transport that
22 connect the respective growing areas with urban consumption centres (Ferris et al. 2001). Production has also
23 expanded into the central part of the country (Morogoro region) given its closer proximity to the capital and
24 other, smaller cities that have emerged as secondary markets in recent years—over 25% of Tanzania's
25 population of 42 million is urban (World Bank 2011). In effect, growing urbanization both in Tanzania and
26 neighbouring Kenya have generated strong off-farm demand to go with rising rural food requirements
27 resulting from continued population growth (2.9%/yr, Ibid.) and declining farm size in the countryside.
28

29 More recent expansion has slowed as productivity continues to be constrained by the limited use of improved
30 quality planting material, chemical fertilizers and pesticides. To that end, one recent public-private
31 partnership has secured a long-term lease on 2,300 ha in the Southern Highlands to produce seed potatoes for
32 small growers. Moreover, the operation has recently released four new potato varieties—reportedly the first
33 such new varieties to be released in Tanzania in 30 years ([http://www.lhgp.com/120709-Voxtra_MFL_press](http://www.lhgp.com/120709-Voxtra_MFL_press%20release_final.pdf)
34 %20release_final.pdf accessed August 2012).
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36 Potato production in Uganda (pop. 32 million, World Bank 2011) expanded fairly steadily from 100,000 Mg
37 in 1961 to 345,000 Mg in 1976 according to FAO data, before being interrupted by two civil wars during
38 1979-86 (Ferris et al. 2001). Output fell to 98,000Mg in 1986. Since then, production first recovered, then
39 rose rapidly to some 690,000 Mg by 2010. Supply-side factors contributing to this expansion include a
40 combination of renewed security in the countryside, political stability, and the introduction of several new
41 varieties (Ibid.). Still, even in the Western region of the country that accounts for over 75% of national
42 production, recent agricultural census data show that less than 5% of the agricultural households cultivate
43 potatoes (UBOS 2007). As the average potato producer cultivates around a hectare total of the crop on an
44 annual basis, typically over two or more growing seasons, most of the tubers harvested are for on-farm
45 consumption with a minor percentage serving as a source of cash.
46

47 The most recent increase in supply has been driven by continued strong population growth (3.3%, World
48 Bank 2011) and mushrooming urbanization that together generated additional demand for food in both rural
49 and urban (13% of total pop., Ibid.) areas. Rising incomes from rapid economic growth in recent years have
50 provided an added boost to domestic urban demand (Haggblade and Dewina 2010) as evidenced the arrival of
51 fast food chains such as Steer's and Nando's chicken from South Africa (<http://en.wikipedia.org/wiki/Steers>
52 accessed July 2012; www.nandos.com accessed July 2012). Given these demand factors combined with the
53 crop's relatively short vegetative cycle and high yields, potato production can be highly profitable despite the
54 litany of production and postharvest constraints listed in technical reviews (Ferris et al. 2001; Mulema et al.
55 2005). These include: poor quality planting material; pest and diseases—most notably late blight and bacterial
56 wilt; lack of an all-weather rural road network; absence of commercial storage facilities in the countryside;
57 minimal marketing infrastructure in the cities and towns to conduct marketing activities; and the weak public
58 support provided private marketing initiatives, e.g. information (Ferris et al. 2001; Tesfaye et al. 2010). Some
59 potato farmers have managed to organize themselves and profitability supply up-scale, multinational urban
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4 restaurants (KIT 2006). It is less clear how broad and deep this high quality and high margin segment of the
5 urban potato market may be versus the price differentials, if any, paid by local bars and eating establishments
6 when compared with prevailing wholesale prices.
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8 Central Africa 9

10 Rwanda (pop. 10 million, World Bank 2011) is the most densely populated country in SSA (Goossens 2002).
11 It accounts for over 90% of regional potato output in Central Africa. The crop is currently a secondary staple
12 food after sweet potatoes, cassava, and bananas; sorghum, maize and beans also play an important part in the
13 average diet (NISR 2010). In that context, production and area harvested witnessed a series of abrupt declines,
14 renewed expansion followed by fall-offs, then surges over the last half century. Output fell from 96,000 Mg in
15 1961 to 30,000 Mg in 1964, then eventually reached 335,000 Mg in 1985 only to implode to 171,000 Mg in
16 1988. Strong demand for potatoes—on and off the farm—particularly in the more densely populated parts of
17 the Volcanic region in the northwest part of the country where output is still concentrated, had spurred greater
18 production (von Braun et al. 1991). Disease outbreaks were partly to blame for the subsequent decline in
19 output. Moreover, the successful introduction of new production technology in the late 1970s, early 1980s
20 (Mendoza et al. 1994) occasionally resulted in gluts as bumper crops got ahead of rapid population growth in
21 certain parts of the country. The resulting collapse in prices played an added role in the subsequent shrinkage
22 of area planted during the mid-1980s (Scott 1988) and then again, albeit on a smaller scale, in the very late
23 1990s (Goossens 2002). The steep drop in production from 445,000 Mg in 1991 to 115,000 Mg in 1994 was
24 but a part of the collateral damage from the civil war and unrest that terrorized the country from 1992 to 1999
25 (Ibid.).
26

27 Latent demand in the cities and towns, favorable weather, and hunger in the countryside helped output surge
28 from 176,000 Mg in 1999 to 957,000 Mg in 2000 as potato prices surged, markets for alternative crops
29 collapsed, rainfall patterns were optimal and 10,000ha of the Giswhati forest were cleared and planted in
30 potatoes (Goossens 2002; Fané et al. 2004, 2006; FAOSTAT accessed June 2012). Production fluctuated
31 around 1-1.2 million Mg up to 2009 before jumping to 1.8 million Mg in 2010 as growing urbanization,
32 continued population growth (3.2%/yr, World Bank 2011), and pressure on land as reflected in declining farm
33 size made potatoes an ever more attractive crop given its relatively short vegetative cycle and high yields
34 compared to other commodities. Potato has also received support from the central government that has placed
35 it among the five top crops to be promoted in order to achieve impact on food security (Bizimana 2007).
36 Notwithstanding, estimated output levels, area harvested and yields have continued to differ considerably over
37 time depending on the source (Goossens 2002) with recent census data putting production in 2008 at 627,000
38 Mg (NISR 2010) versus 1.16 million Mg according to FAOSTAT (accessed June 2012). Monitoring of
39 cultivation is complicated by the fact that most growers plant less than a hectare of potatoes in two seasons
40 with total area cultivated less than half a hectare in the prime, potato-growing provinces of Ruhengeri and
41 Gisenyi (Fané et al. 2004). While potatoes are also sold for cash, various studies over the years (Dürr 1983;
42 Loveridge 1988; Scott 1988; von Braun et al. 1991; Munyemana and Von Oppen 1999) have reported
43 estimates that these sales vary from 15 to over 50% of the annual total harvest. More recent studies indicate
44 about 40% of output is sold although the percentage varies from region to region (Gosseens 2002).
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47 Utilization and Trade 48

49 The overwhelming bulk (73-86%) of all the potatoes produced in SSA is for human consumption (Table 5).
50 Most of the remainder goes for seed (11%) or so-called “other uses” (9%). No potatoes serve for industrial use
51 (e.g., starch)—with much more abundant quantities of cassava available for such uses instead (Table 4). Only
52 modest quantities are fed to livestock.
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54 According to FAO data, the principal changes in potato use patterns over the last five decades in ECA involve
55 the declining share of potatoes utilized as seed in Central Africa (Table 5). The evidence to substantiate this
56 trend is largely conjectural. Nevertheless, as area has expanded and as this has been increasingly done by small
57 farmers in more marginal production zones, then it might be argued that they use less seed per hectare
58 equivalent. In these locations, seed tubers in general are expensive and hard to come by helping to drive down
59 their use as a percentage of total available supply in the process.
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4 Potato plays a variety of different roles in diets in ECA. In the highlands in particular, potatoes serve as a food
5 crop for on-farm consumption—in some areas as a basic staple and others (i.e. mid-elevation zones below
6 1200 m) as a complement to maize or sorghum as average per capita consumption for all of ECA remains
7 minor (≤ 12 kg/capita/yr) by comparison (Table 6). In some highland locations (e.g., the Volcanic region in
8 Rwanda), potatoes are eaten more as a staple with consumption levels over 200 kg/capita/yr (Goossens 2002).
9 In addition, potatoes serve a food security commodity either during the “hungry season” before the maize crop
10 is ready for harvest or should shortfalls after harvest time generate the need for a home-grown food
11 supplement. Potatoes eaten as a snack (chips) or cottage-industry French fries have become increasingly
12 popular in urban areas in much of ECA (Tefaye et al. 2010). But other than in the major cities (e.g., Dar es
13 Salaam, Kampala, Mombasa, Nairobi), ECA has yet to see the emergence of quick service restaurant chains on
14 a scale that has become common in Latin America (Scott 2011) or East Asia (Scott and Suarez 2012c). Instead,
15 in Kenya and Rwanda, among other countries, small informal enterprises have captured a hefty niche in this
16 urban market by integrating procurement, processing and retail sales direct to the public, or the processing is
17 done “in-house” by the restaurants and hotels themselves (Kirumba et al. 2004; Tefaye et al. 2010). At the
18 same time, potatoes still play a very minor role in the average diet, although their relative importance varies
19 considerably from major production zones (high), to urban areas (moderate), to rural areas where potatoes are
20 not grown (negligible at best).
21

22 Given this situation, it is noteworthy that potatoes are one of only a few commodities that experienced an
23 increase in per capita consumption over time and across sub-regions. The evolution of per capita in-take has
24 closely mirrored the bust-boom changes in production adjusted for gradual shifts in utilization patterns
25 according to final use combined with steady population growth (Table 6, Fig 5). Over the years, imports have
26 represented a very small percentage of total available supplies (Scott 1992; Table 7).
27

28 Prospects for greater potato exports have long interested policymakers in ECA (Dürr and Lorenzl 1980; Scott
29 1988, 2002; Ferris et al. 2001; Goossens 2002; Emanu and Niguisse 2011). In the post market-liberalization
30 era in particular, trade in general has been seen as a driver of economic growth and development. In the
31 specific case of potatoes, trade was often considered as a possible source of foreign exchange. In that regard,
32 potatoes were often considered as a less attractive food commodity (e.g., versus maize) with a corollary that
33 potato exports potentially represented a way of offsetting the cost of cereal imports to meet domestic food
34 requirements. Alternatively, several recent studies have highlighted the interest in reducing imports of
35 potatoes and potato products as a possible means of stimulating greater domestic production and capturing the
36 associated value added (Tefaye et al. 2010)
37

38 While potato output has expanded rapidly over the last five decades in ECA, average annual total trade
39 (imports plus exports for the combined total of fresh tubers including seed, frozen French fries, and potato
40 flour) represents just two percent of annual production (Table 1 and 7). The overwhelming bulk of registered
41 trade of SSA origin consists of exports from Rep. of South Africa (RSA) to neighbouring countries in the
42 form of table potatoes and seed (Anaya 2009; Table 7). RSA also exports small quantities of frozen French
43 fries to a number of countries (Tefaye et al. 2010). In addition, there is a considerable history of European
44 potato producers exporting some seed and table potatoes to francophone West and Central Africa primarily,
45 but also to East Africa’s smaller, non-potato producing countries (e.g., Djibouti, Seychelles) (Gutteridge
46 1983; Scott 1992). That practice continues today, but the volumes are extremely small.
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48 Various more recent reports have called attention to the informal, cross-border trade in potatoes, e.g. from
49 Tanzania to Kenya or vice-versa (Ferris et al. 2001; Tefaye et al. 2010), or from Rwanda to Burundi (Scott
50 1988; Goossens 2002), Ethiopia to Djibouti and Somalia (Börgel et al. 1980; Hirpa et al. 2010; Emanu and
51 Niguisse 2011). But the volumes involved are hard to quantify in anything more than an anecdotal way.
52 Projected increases in exports by some countries have also failed to materialize (Goossens 2002) as domestic
53 markets have absorbed available surpluses. Conversely, the sparse empirical evidence suggests this trade is
54 highly localized given the high cost of transport in relation to the low value to weight ratio for potatoes.
55 Nevertheless, the cross border shipments can be highly dynamic in response to shifting supply and demand
56 patterns.
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59 Past Projections and Future Prospects
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4 Earlier FAO-CIP short-term projections (Anonymous 1995) for average annual growth rates for potatoes for
5 the period 1988 to 2000 were for Africa in total and not by sub-region. Be that as it may, those projections for
6 production (3.73%) and area (2.18%) proved far too conservative for ECA during that time span. In the case of
7 yields, the projected growth rate (1.49%) was actually well above the equivalent for ECA. In retrospect, it was
8 hard to anticipate the end of various civil (or near) wars and the impact of peace, among other things, on potato
9 output and productivity in a number of major potato-producing countries (e.g., Angola, Rwanda, Uganda).
10

11 Longer-term projections for production, area, and yields in SSA for the period 1993 to 2020 developed using
12 FAO data have also proved too modest (Scott et al. 2000). Projected growth rates for production (3.01%) and
13 area (1.25) generated estimated totals for 2020 according to the baseline scenario (Ibid.) that had already been
14 surpassed in 2008-10 (Table 1). The only slightly more ambitious projections according to the high demand
15 scenario (Ibid.) also proved far too conservative. What proved much more of a challenge was projecting the
16 growth rates for yields. Both the baseline (1.25%) and high demand (1.27%) scenarios envisioned growth rates
17 that simply haven't come close to materializing in large part for the reasons previously enumerated.
18

19 **Conclusions**

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21 Potato production has expanded more rapidly in SSA than in any other part of the world over the last five
22 decades, albeit from a very small base. In ECA, the bulk of that increase has come from an expansion of area
23 harvested including into more marginal growing areas to meet the growing rural and in particular urban
24 demand. Going forward, a series of observations bear mentioning.
25

26 While some potato production takes place all across ECA, the bulk of output and the increases in area over the
27 last several decades have been concentrated in just three major potato-producing countries out of the 17 found
28 in the two sub-regions. In many countries in ECA, potatoes have long been an important commodity for the
29 farmers that grow, eat and sell them as well as for the research scientists dedicated to crop improvement.
30 Policymakers and the private sector have generally speaking been less interested because potatoes are neither a
31 major staple, nor an important source of foreign exchange. Other food commodities--most notably maize, fit
32 the first criterion better; high-value fresh fruits and vegetables, among other crops, the second. These
33 considerations have been important because of the investments required in infrastructure and technological
34 innovation for potatoes to reach their potential and the absence of which has contributed to the slowdown in
35 growth rates in productivity.
36

37 Recent field surveys have generated a very detailed mapping of the various constraints to potato production
38 and marketing in several of these countries highlighting the linkages between the different sets of constraints
39 i.e. how poor market integration discourages farmers from pursuing opportunities to improve productivity as
40 well as the quality of the potatoes they harvest. Furthermore, the sheer of number of constraints: technical (new
41 varieties, late blight, bacterial wilt), environmental (declining soil fertility, drought, deforestation), financial
42 (shortage of credit), infrastructural (tissue culture labs, storage facilities, rural feeder roads), institutional (weak
43 extension, market regulation) and informational (market prices) make reversing course in the sector that much
44 more challenging. Given these findings, a more pessimistic scenario for the sector going forward need only
45 point to the recent downward trend in area harvested and the secular decline in the growth rates for yields to
46 suggest that should the present pattern continue the growth rate for potato production seems certain to continue
47 to fall. Moreover, if some of the more ominous predictions of climate change prove prescient (Hijmans 2003;
48 Ehrhart and Twena 2006), one can readily envision the pessimistic scenario becoming bleaker yet with the
49 prospect of growth eroding into stagnation.
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51 Alternatively, policymakers' perceptions of agriculture have begun to change of late (Binswanger-Mkhize et
52 al. 2011). In the case of potatoes, recurrent food shortages, the rise of international commodity prices, and the
53 massive expansion of output in Asian developing countries have generated growing interest in the crop (FAO
54 2009, 2010; Scott and Suarez 2012a, 2012b, 2012c). For the private sector, potatoes have captured increased
55 attention because of three, interrelated developments: 1) shifting consumption patterns in urban areas, where
56 the massive increases in future demand will be increasingly concentrated, 2) the prospect of processing the
57 low-value-to-volume tubers into popular snack foods with significant value added along with supplying more
58 fresh tubers to the urban population, and 3) the emerging demand for quality seed to produce the higher-grade
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4 raw material required to produce more and higher-priced consumer potatoes and potato products (SAGCOT
5 2011; dTS 2012). To capitalize on, then sustain the interest of both groups several things need to happen.
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7 Rather than trying to tackle all the constraints—or pursue all the perceived opportunities, simultaneously, the
8 issue now becomes trying to focus the available resources on a prioritized set of initiatives that can be
9 successfully implemented, then monitored as needed to ensure quality control. In that regard, it means ruling
10 out overly ambitious proposals to explore doing anything that might be technically possible (e.g. producing
11 potato starch) when global trends suggest otherwise (Wang 2010; Scott 2011; Scott and Suarez 2012c).
12 Instead, it involves improving and disseminating technology in a few strategic areas.
13

14 Mini-tuber production has captured the interest of the public and private sector given the capacity to produce a
15 lot more high quality seed in a much shorter period of time (CIP 2011; Muthoni et al. 2011; dTS 2012).
16 Overcoming the bottleneck required to make more quality seed available is vital for improving productivity
17 and lowering per unit production costs. As scaling up in the use of this technology moves forward, ensuring
18 continued effective collaboration between public and private sector stakeholders not just in cultivating the
19 seed, but in maintaining quality as volumes increase and the quantities marketed multiply will be a key litmus
20 test for maximizing impact on future growth rates. It will also help sustain the coalition of growers’
21 associations around achieving results (Gildemacher 2010). Furthermore, the question also merges whether
22 there are opportunities for attracting additional foreign investment in this specific area beyond what has
23 happened so far (SAGCOT 2011; dTS 2012).
24

25 Beyond the farm gate, building all-weather access roads and telecommunications (cell phones, internet)
26 networks have opened up the market for potatoes in other developing country regions contributing to
27 significant increases in production in the process (Scott 2011; Scott and Suarez 2011). Past research (Scott
28 1992) and recent anecdotal evidence (KIT 2006) suggests the same principle applies in ECA. Greater market
29 access requires improved flow of goods—inputs and outputs, made possible by better transport and
30 information exchange capabilities.
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32 At the retail level, greater integration of quality, price and nutrition offer some additional opportunities. In that
33 regard, supermarkets proved to be one key catalyst for improving quality and expanding potato consumption in
34 Peru by facilitating better presentation (i.e., tighter grades, cleaner tubers, sorting by variety), more convenient
35 packaging (i.e. in mesh-wrapped lots of different weights) for time-conscious urban adults--by starting with
36 stores catering to wealthier clientele that eventually became the industry standard, and promoting of sales by
37 variety according to their culinary characteristics (Alarcon and Ordinola 2002). More importantly, the
38 advertising and promotional campaigns carried out by the supermarkets in various cities around the country in
39 close collaboration with other stakeholders gave the tuber much greater visibility in the eyes of the average
40 consumer many of whom may only rarely buy potatoes in such stores, but no doubt helped boost consumption
41 from less than 30 kg/yr in 1992 to nearly 80 kg/yr in 2008 (Scott 2011). Publicity about product attributes and
42 prices are part of the supermarkets’ business model. Not many potatoes are currently sold through
43 supermarkets in ECA. However, as urbanization accelerates that seems destined to change as these food
44 retailers attend to the growing interest of more affluent African consumers in health, nutrition and convenience
45 in an effort to capture greater market share. In that sense, encouraging greater supermarket potato initiatives
46 should best be considered as additional private investments intended to go along with and not in lieu of
47 publicly funded projects to improve basic public retail market infrastructure (Tschirley et al. 2004; Hoeffler
48 and Maingi 2005). Given the growing interest in health and nutrition worldwide (Wilkinson and Rocha 2009)
49 particularly among more affluent urban consumers in developing countries (Scott and Suarez 2012a, 2012c),
50 linking quality to the nutritional attributes of potatoes best captured if cooked with skins on (Woolfe 1987)
51 offers another opportunity as supermarkets expand their presence in SSA (Weatherspoon and Reardon 2003).
52

53 Policymakers and private investors—to say nothing of researchers and farmer organizations--in each of these
54 countries would be better served if the various reports, articles, theses, studies by different organizations,
55 carried out in different locations, at different times were regularly integrated into a continuous and coherent
56 flow of information regarding the performance of the potato sector. Or, this information might be posted on a
57 single public platform so that it could be more effectively captured and shared across countries in the same
58 sub-region. One indication that at least some of this may already be underway is the apparent decision to
59 recognize the results of field trials carried out in neighbouring countries for the purpose of speeding up the
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4 production of certified seed in Tanzania that in turn prompted a decision to launch a private seed production
5 scheme. Similar exchange of not just research results but operational innovations could provide additional
6 stimuli to interested investors.
7

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9 revised map of potato production in Africa.
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Table 1 Average annual growth rates for potatoes in East and Central Africa, 1961-2010

Region/country	2008-2010			Growth rate ^a								
	Production (000Mg)	Area (000ha)	Yield (Mg/ha)	Production			Area			Yield		
				1	2	3	1	2	3	1	2	3
Africa ^b	17,937	1,518	11.8	4.8	4.5	4.6	3.8	3.7	3.8	0.9	0.8	0.8
Sub-Saharan Africa ^c	9,501	1,185	8.0	4.1	4.7	4.4	3.3	4.6	4.0	0.8	0.1	0.4
East Africa	2,772	457	6.1	3.8	5.3	4.6	4.8	5.2	5.0	-0.7	1.5	0.4
Tanzania	717	140	5.1	12.3	4.5	8.2	8.6	5.6	7.1	3.3	-1.0	1.1
Uganda	685	100	6.8	1.0	7.1	4.0	2.4	6.9	4.7	-1.5	0.2	-0.6
Ethiopia	587	56	10.5	-	-	-	-	-	-	-	-	-
Kenya	483	143	3.4	3.2	0.8	2.0	4.6	2.7	3.6	-1.4	-1.8	-1.6
Sudan ^d	300	18	16.6	-0.8	12.3	5.6	0.4	10.8	5.6	-1.3	1.3	0.1
Central Africa	1,530	164	9.3	4.7	6.1	5.4	2.6	4.4	3.5	1.6	0.6	1.1
Rwanda	1,413	135	10.5	5.9	6.7	6.3	3.0	5.0	4.0	2.8	1.7	2.2
Congo, Dem Rep	94	20	4.6	2.5	5.0	3.8	2.9	5.5	4.2	-0.4	-0.4	-0.4

“ - “ indicates no data available

^a 1 = 1984-86 vs 1961-63; 2 = 2008-10 vs 1984-86; 3 = 2008-10 vs 1961-63 where the average annual growth rate is calculated as follows

$$\left[\left(\frac{\text{Ending 3-year average}}{\text{Beginning 3-year average}} \right)^{\frac{1}{\text{Number of years between beginning and end mid-points}}} - 1 \right] * 100$$

^b Africa consists of North Africa and Sub-Saharan Africa which in turn includes the following sub-regions: West Africa, Central Africa, East Africa and South Africa. North Africa is made up of Algeria, Egypt, Libya, Morocco, and the Western Sahara*; West Africa includes Benin, Burkina Faso, Cameroon, Cape Verde, Chad, Côte d'Ivoire*, Gambia*, Ghana*, Guinea, Guinea-Bissau*, Liberia*, Mali, Mauritania, Niger, Nigeria, Senegal, Sierra Leone*, and Togo*; Central Africa is made up of Burundi, Central African Republic, Congo, Equatorial Guinea*, Dem. Rep. of the Congo, Gabon*, Rwanda, and São Tomé and Príncipe*; East Africa consists of Djibouti*, Eritrea, Ethiopia, Kenya, Seychelles*, Somalia*, Sudan^d, Tanzania, and Uganda; South Africa consists of Angola, Botswana*, Comoros, Lesotho, Madagascar, Malawi, Mauritius, Mozambique, Rep. of South Africa, Swaziland, Zambia, and Zimbabwe

*According to FAO, these territories reported producing no potatoes during 2008-10

^c Data for Sub-Saharan Africa include statistics for Malawi based on Ministry of Agriculture and Food Security data for 1994-2010 plus estimates for this study for years 1961-93, Saka (2000), FAO (2008) and not FAOSTAT

^d FAO does not yet report separate data for Sudan and the Rep of South Sudan

Source: FAOSTAT (accessed May 2012) and calculations for this study unless otherwise indicated

Table 2 Annual average compound growth rates (ACGRs) for potatoes in East and Central Africa, 1961-2010

Years	Production ^a			Area ^a			Yield ^b		
	R ²	ACGR (%)	Significance	R ²	ACGR (%)	Significance	R ²	ACGR (%)	Significance
1961-71	0.85	3.1	***	0.77	2.6	***	0.36	0.1	*
1962-72	0.93	3.7	***	0.80	2.7	***	0.65	0.1	***
1963-73	0.96	4.2	***	0.83	3.3	***	0.70	0.1	***
1964-74	0.98	4.5	***	0.95	4.3	***	0.28	0.1	*
1965-75	0.97	4.8	***	0.94	5.1	***	0.05	0.0	n.s
1966-76	0.91	5.7	***	0.93	6.0	***	0.00	0.0	n.s
1967-77	0.91	5.7	***	0.91	5.7	***	0.01	0.0	n.s
1968-78	0.93	6.2	***	0.92	5.8	***	0.12	0.0	n.s
1969-79	0.91	5.9	***	0.89	5.5	***	0.08	0.0	n.s
1970-80	0.76	4.8	***	0.80	4.6	***	0.07	0.0	n.s
1971-81	0.72	4.5	***	0.80	4.6	***	0.01	0.0	n.s
1972-82	0.72	4.5	***	0.80	4.6	***	0.03	0.0	n.s
1973-83	0.67	3.8	***	0.80	4.1	***	0.00	0.0	n.s
1974-84	0.38	2.4	**	0.75	3.5	***	0.03	0.0	n.s
1975-85	0.37	2.2	**	0.75	3.3	***	0.08	0.0	n.s
1976-86	0.32	1.9	*	0.72	3.1	***	0.10	0.0	n.s
1977-87	0.23	1.6	n.s	0.57	2.8	***	0.09	0.0	n.s
1978-88	0.04	0.6	n.s	0.26	1.7	n.s	0.17	0.0	n.s
1979-89	0.24	2.3	n.s	0.31	2.0	*	0.01	0.0	n.s
1980-90	0.37	3.5	**	0.31	1.9	*	0.26	0.1	n.s
1981-91	0.43	4.4	**	0.30	1.9	*	0.45	0.1	**
1982-92	0.45	4.5	**	0.29	1.8	*	0.48	0.1	**
1983-93	0.54	5.2	***	0.28	1.8	*	0.61	0.2	***
1984-94	0.59	5.5	***	0.36	2.1	*	0.45	0.1	**
1985-95	0.55	5.0	***	0.41	2.4	**	0.24	0.1	n.s
1986-96	0.58	5.2	***	0.62	3.3	***	0.05	0.0	n.s
1987-97	0.60	5.4	***	0.74	4.3	***	0.00	0.0	n.s
1988-98	0.39	3.5	**	0.61	3.4	***	0.05	0.0	n.s
1989-99	0.39	1.8	**	0.61	2.6	***	0.58	-0.1	***
1990-00	0.48	3.0	**	0.65	3.9	***	0.19	-0.1	n.s
1991-01	0.57	4.6	***	0.73	5.3	***	0.00	0.0	n.s
1992-02	0.81	6.7	***	0.87	6.7	***	0.18	0.1	n.s
1993-03	0.85	7.4	***	0.91	7.2	***	0.38	0.1	**
1994-04	0.87	8.0	***	0.91	7.3	***	0.64	0.2	***
1995-05	0.89	8.3	***	0.91	7.4	***	0.73	0.2	***
1996-06	0.87	8.1	***	0.90	7.2	***	0.70	0.2	***
1997-07	0.76	6.7	***	0.87	6.7	***	0.31	0.1	*
1998-08	0.60	5.4	***	0.83	6.3	***	0.08	0.0	n.s
1999-09	0.44	3.0	**	0.82	4.8	***	0.00	0.0	n.s
2000-10	0.43	2.1	**	0.92	3.7	***	0.01	0.0	n.s

*** = Significant at 1% level; ** = Significant at 5% level; * = Significant at 10% level; n. s. = not significant

^a Calculated using the following expression: $\ln Y = \ln b_0 e^{b_1 t}$, i.e. $\ln(Y) = \ln(b_0) + b_1 t$; where, Y = Variables (Production and Area); ln= natural log; and b_1 = ACGR

^b As log exponential model proved inappropriate, R², ACGR and significance for yield are calculated using a simple linear model

Source: FAOSTAT (accessed August 2012) and calculations for this study

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Table 3 Distribution of potato-producing countries in Sub-Saharan Africa 2008-10

Production (Mg) /yr	West ^a	Central ^a	East ^a	South ^a	Total
0 or no data	7	3	3	1	14
> 0 <10,000	4	3	1	2	10
> 10,000 < 50,000	5	0	0	3	8
> 50,000 <250,000	1	1	0	4	6
>250,000	1	1	5	3	15
Total	18	8	9	13	48

^a See Table 1 for details about the classification of countries by sub-region

Source: FAOSTAT (accessed May 2012) and calculations for this study

Table 4 Average annual growth rates for major food crops in East and Central Africa, 1961-2010

Region ^b /country	2008-2010			Growth rate ^a								
	Production (000Mg)	Area (000ha)	Yield (Mg/ha)	Production			Area			Yield		
				1	2	3	1	2	3	1	2	3
Sub-Saharan Africa ^c												
Cassava	120,823	11,911	10.1	2.6	3.1	2.9	1.3	1.9	1.6	1.2	1.2	1.2
Maize	52,156	28,839	1.8	2.3	3.1	2.7	1.3	1.6	1.5	0.9	1.5	1.2
Yams	47,723	4,580	10.4	1.6	6.2	3.9	1.9	4.3	3.1	-0.3	1.8	0.8
Plantains	26,788	4,303	6.2	2.4	1.9	2.2	2.3	0.9	1.6	0.2	1.0	0.6
Sorghum	22,190	25,551	0.9	1.4	2.0	1.7	1.3	1.6	1.4	0.1	0.4	0.2
Potatoes (11)	9,501	1,185	8.0	4.1	4.7	4.4	3.3	4.6	4.0	0.8	0.1	0.4
East Africa												
Maize	11,976	7,745	1.5	3.5	2.8	3.1	1.9	2.4	2.2	1.5	0.4	0.9
Cassava	11,134	1,393	8.0	4.0	-0.1	1.9	0.7	0.8	0.7	3.2	-0.8	1.1
Plantains	10,951	2,014	5.4	2.2	1.6	1.9	2.6	1.3	2.0	-0.4	0.3	0.0
Sweet potatoes	5,556	1,199	4.6	4.2	3.2	3.7	4.8	2.5	3.6	-0.6	0.7	0.1
Potatoes (7)	2,772	457	6.1	3.8	5.3	4.6	4.8	5.2	5.0	-0.7	1.5	0.4
Central Africa												
Cassava	19,288	2,501	7.7	2.4	0.2	1.3	1.4	0.1	0.8	0.9	0.1	0.5
Plantains	4,493	724	6.2	3.0	0.1	1.5	2.7	0.2	1.4	0.2	-0.1	0.1
Maize	1,776	1,946	0.9	3.2	2.0	2.6	2.3	1.9	2.1	0.9	0.1	0.5
Sweet potatoes	1,725	321	5.4	1.9	-0.3	0.7	2.0	0.3	1.1	-0.1	-0.6	-0.3
Potatoes (5)	1,530	164	9.3	4.7	6.1	5.4	2.6	4.4	3.5	1.6	0.6	1.1

() indicates the order of importance in terms of volume of production

^a 1 = 1984-86 vs 1961-63; 2 = 2008-10 vs 1984-86; 3 = 2008-10 vs 1961-63 where the average annual growth rate is

calculated as follows
$$\left[\left(\frac{\text{Ending 2-year average}}{\text{Beginning 2-year average}} \right)^{\frac{1}{\text{Number of years between beginning and mid-points}}} - 1 \right] * 100$$

^b Sub-Saharan Africa consists of Africa less North Africa. See Table 1 footnote b for details about each sub-region

^c Data for Sub-Saharan Africa include statistics for Malawi based on Ministry of Agriculture and Food Security data for 1994-2010 plus estimates for this study for years 1961-93, Saka (2000), FAO (2008) and not FAOSTAT

Source: FAOSTAT (accessed June 2012) and calculations for this study unless otherwise indicated

Table 5 Food Balance Sheets for potatoes in East and Central Africa, 1961-63 to 2007-09^a

Region ^b		1961-63	1976-78	1991-93	2007-09
Sub-Saharan ^c	Domestic supply (000 Mg)	1,258	2,486	4,341	9,047
	Food (%)	73	75	78	75
	Feed (%)	3	3	3	3
	Seed (%)	14	12	9	11
	Processing (%)	0	0	0	0
	Other uses (%) ^d	9	10	10	11
East Africa	Domestic supply (000 Mg)	552	1,097	1,916	2,773
	Food (%)	79	77	80	76
	Feed (%)	0	0	0	0
	Seed (%)	11	12	9	12
	Processing (%)	0	0	0	0
	Other uses (%) ^d	10	11	10	12
Central Africa	Domestic supply (000 Mg)	107	227	335	1,188
	Food (%)	72	81	83	86
	Feed (%)	0	0	0	0
	Seed (%)	23	15	12	10
	Processing (%)	-	-	-	-
	Other uses (%) ^d	5	4	5	4

^a Totals may not sum due to rounding

^b See Table 1 for the classification of countries by sub-region

^c Derived from data for Sub-Saharan Africa that include statistics for Malawi based on Ministry of Agriculture and Food Security data for 1994-2010 plus estimates for this study for years 1961-93, Saka (2000), FAO (2008) and not FAOSTAT

^d According to FAOSTAT "other uses" refers to "waste" and "other uses"; in previous years it referred only to waste (Anonymous 1995; Horton 1988)

Source: FAOSTAT (accessed August 2012) and calculations for this study

Table 6 Average per capita food supply (kg/yr) of selected food commodities in Sub-Saharan Africa 1961-2009

Region ^a	1961-63	1971-73	1981-83	1991-93	2001-03	2007-09
Sub-Saharan Africa ^b						
Cassava	103.5	97.7	95.2	109.0	92.3	75.9
Fruits	52.0	54.6	54.6	53.3	53.5	52.8
Maize	36.6	36.5	38.3	42.8	41.0	39.8
Meat	13.6	13.6	14.1	13.4	13.6	14.8
Milk	27.1	29.3	33.2	27.9	30.7	33.2
Potatoes	4.0	4.8	5.7	6.4	9.0	8.5
Sorghum	29.1	22.1	20.1	20.7	20.7	20.7
Sweet Potatoes	11.7	11.7	12.0	10.7	15.9	16.7
Wheat	10.2	14.4	17.2	17.2	20.9	23.2
East Africa						
Cassava	59.5	50.4	64.2	57.1	35.0	35.1
Fruits	37.8	35.7	45.4	44.0	51.7	55.1
Maize	30.9	33.0	39.2	39.3	41.5	39.4
Meat	15.7	14.1	13.5	11.7	11.5	11.9
Milk	41.9	39.0	47.7	47.3	58.8	62.0
Potatoes	6.5	6.3	7.7	9.5	11.2	8.4
Sorghum	28.3	25.0	25.9	24.0	23.1	23.9
Sweet Potatoes	13.3	17.8	17.8	14.3	18.9	20.1
Wheat	12.4	14.6	14.8	19.1	24.4	25.9
Central Africa ^c						
Cassava	63.2	61.5	52.3	34.2	39.4	35.4
Fruits	45.7	48.7	46.2	35.8	37.1	36.7
Maize	5.8	6.5	5.9	5.8	4.8	5.6
Meat	3.1	3.3	3.9	4.4	4.0	4.5
Milk	2.6	3.2	4.9	4.7	4.1	4.1
Potatoes	3.0	4.3	5.4	4.8	12.4	11.3
Sorghum	5.0	3.8	4.2	2.3	2.4	2.0
Sweet Potatoes	27.6	23.0	29.7	26.1	23.3	17.2
Wheat	1.3	2.1	3.4	3.7	3.9	4.7

^a See Table 1 for details about the classification by sub-region

^b Data for Sub-Saharan Africa include statistics for Malawi based on Ministry of Agriculture and Food Security data for 1994-2010 plus estimates for this study for years 1961-93, Saka (2000), FAO (2008) and not FAOSTAT

^c For 2007-2009, there are no data for the Dem Rep of the Congo

Source: FAOSTAT (accessed June 2012) and calculations for this study unless otherwise indicated

Table 7 Trade volumes and values for potatoes in East and Central Africa, 1984-86 versus 2007-09 ^a

Region/Country	Imports			Exports		
	1984-86 (000 Mg)	2007-09 (000Mg)	2007-09 ^b (000 €)	1984-86 (000 Mg)	2007-09 (000 Mg)	2007-09 ^b (000 €)
			Potatoes			
Sub-Saharan Africa ^c	50	255	54,331	11	53	10,088
West Africa	28	134	20,657	1	2	246
Senegal	11	71	7,542	1	0	12
Ivory Coast	9	19	4,381	0	0	44
East Africa	3	21	6,405	4	13	1,766
Central Africa	4	2	939	0	1	191
South Africa	15	98	26,330	6	36	7,886
Swaziland	0	6	1,667	0	0	51
			Frozen potatoes ^d			
Sub-Saharan Africa ^c	0	85	24,199	0	6	1,499
West Africa	0	16	4,060	0	1	52
East Africa	0	1	471	0	1	72
Central Africa	0	6	1,992	0	1	24
South Africa	0	62	17,677	0	4	1,351
Rep of South Africa	0	53	13,530	0	4	1,270
			Potato flour ^d			
Sub-Saharan Africa ^c	3	67	5,831	0	20	4,007
West Africa	1	7	1,141	0	0	3
Central Africa	0	30	534	0	0	14
East Africa	0	13	1,054	0	1	504
South Africa	1	17	3,101	0	19	3,486
Total	53	407	84,361	11	79	15,594

^a Totals may not sum due to rounding; all data are on fresh weight equivalent (FEW) basis, see below for conversion rates

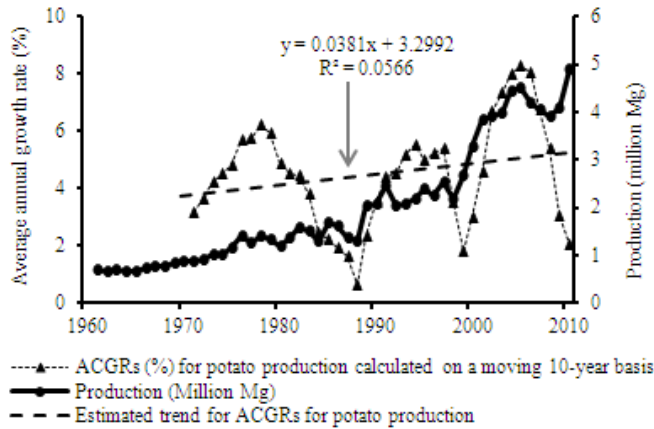
^b Based on an average exchange rate US\$ to Euros € (2007-2009) of 0.7043 (Forex Trading and Exchange Rates Services; <https://www.oanda.com>)

^c See Table 1 for details about the classification by sub-region

^d Fresh weight equivalent with a conversion rate of 2:1 for frozen potatoes and 5:1 for potato flour

Source: FAOSTAT (Accessed August 2012)

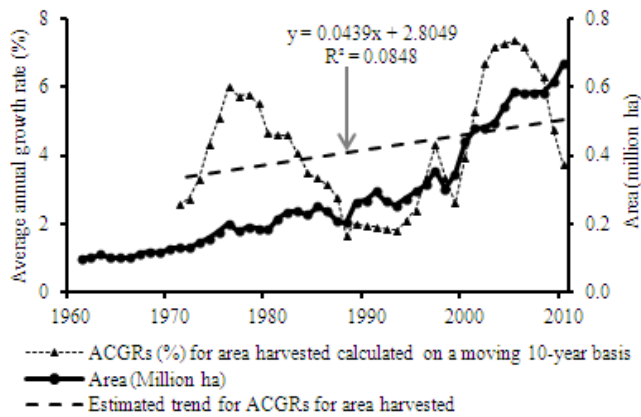
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4 **Fig. 1** Potato production and ACGRs for production in East and Central Africa, 1961-2010^a



^a Data points for the ACGRs are taken from Table 2; see Table 2 for details.
 Double asterisks R^2 for the estimated trend line is significant at the 1% level

Source: FAOSTAT and calculations for this study

Fig. 2 Area harvested for potato and ACGRs for area in East and Central Africa, 1961-2010^a

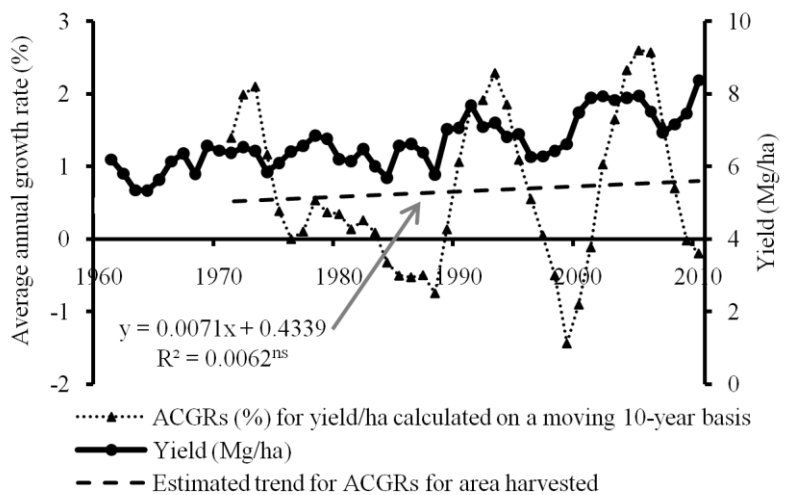


^a Data points for the ACGRs are taken from Table 2; see Table 2 for details.
 Double asterisk R^2 for the estimated trend line is significant at the 1% level

Source: FAOSTAT and calculations for this study

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Fig. 3 Yield/ha for potato and ACGRs for yields in East and Central Africa, 1961-2010^a



^a Data points for the ACGRs are taken from Table 2; see Table 2 for details. *ns* R^2 for the estimated trend line means not significant

Source: FAOSTAT and calculations for this study

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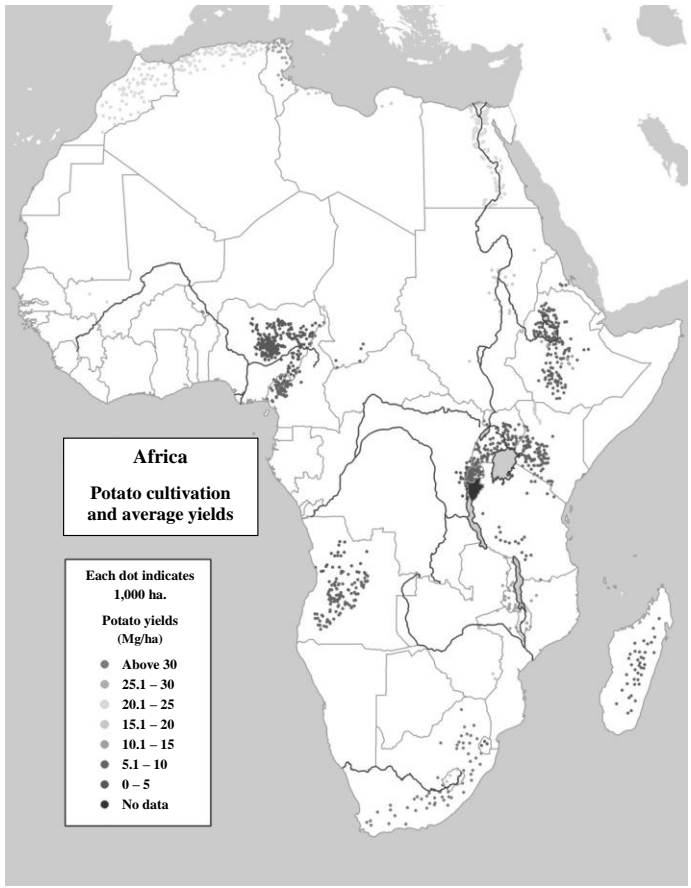


Fig 4. Potato production in Africa
Source: CIP's Research Informatics Unit

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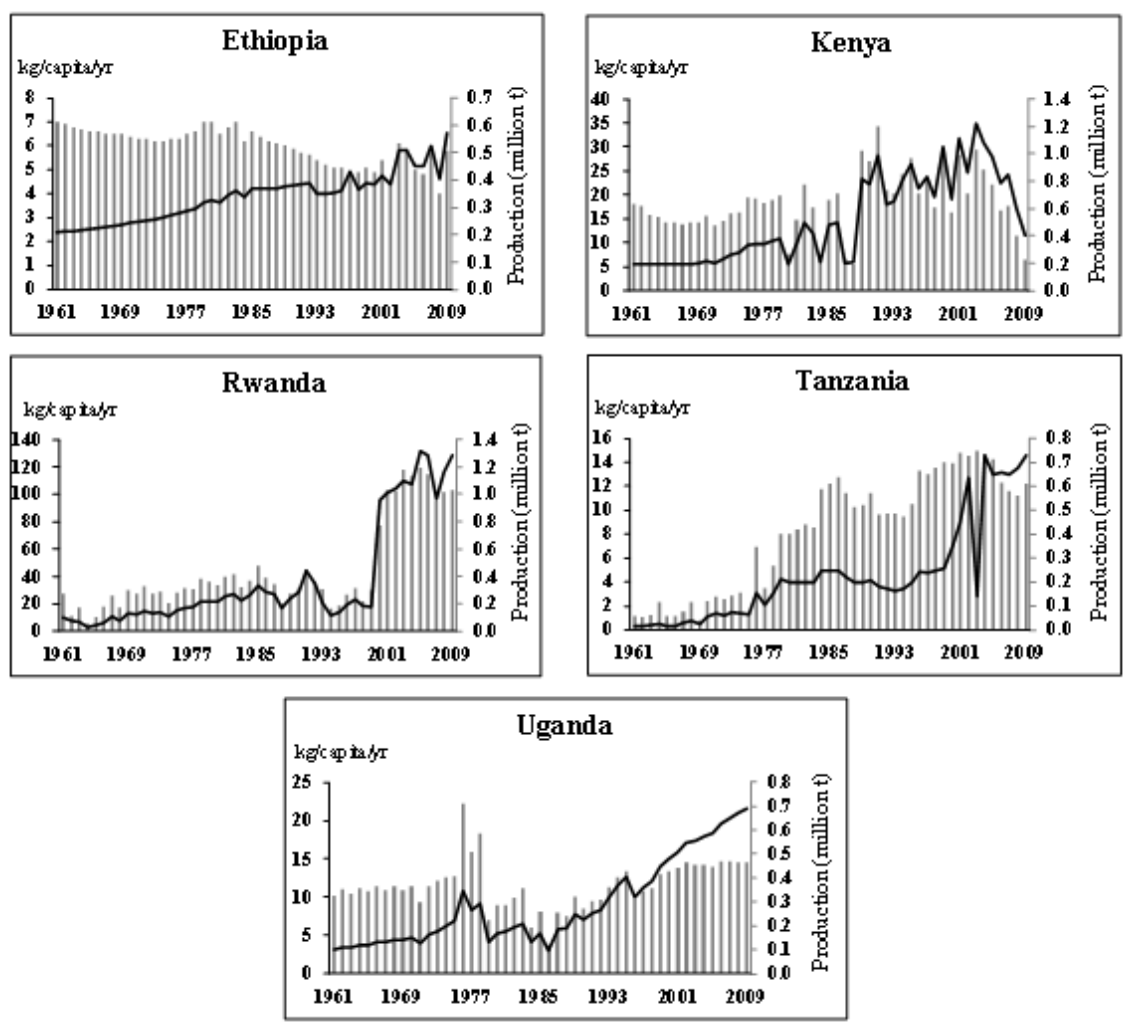


Fig. 5 Annual average potato consumption and total potato production for selected countries in East and Central Africa, 1961-2009

Source: FAOSTAT (accessed July 2012)