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2 **Title:**

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4 **A Way Forward on Adaptation to Climate Change**
5 **in Colombian Agriculture: Perspectives Towards**
6 **2050**

7

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29

30 **Abstract**

31 Policy measures regarding adaptation to climate change include efforts to adjust socio-
32 economic and ecologic systems. Colombia has undertaken various measures in terms of
33 climate change mitigation and adaptation since becoming a party of the Kyoto protocol in
34 2001 and a party of the United Nations Framework Convention on Climate Change
35 (UNFCCC) in 1995. The first national communication to the UNFCCC stated how
36 Colombian agriculture will be severely impacted under different emission scenarios and
37 time frames. The analyses in this document further support that climate change will
38 severely threaten the socioeconomics of Colombian agriculture.

39 We first query national data sources to characterize the agricultural sector. We then use
40 17 Global Circulation Model (GCM) outputs to quantify how Colombian agricultural
41 production may be affected by climate change, and show the expected changes to years
42 2040-2069 ("2050") under the A2 scenario of the Intergovernmental Panel on Climate
43 Change Special Report on Emissions Scenarios (SRES-A2) and the overall trends in both
44 precipitation and temperature to 2100. We then evaluate expected changes within
45 different regions and measure the proportion of area affected within each crop's
46 distributional range. By 2050, climatic change in Colombia will likely impact 3.5 million
47 people, 14% of national GDP corresponding to agriculture, employment of 21% of the
48 population, agro-industries, supply chains, and food and nutritional security. If no
49 adaptation measures are taken, 80% of crops would be impacted in more than 60% of
50 their current areas of cultivation, with particularly severe impacts in high value perennial
51 and exportable crops.

52 Impacts also include soil degradation and organic matter losses in the Andes hillsides;
53 likely flooding in the Caribbean and Pacific coasts; niche losses for coffee, fruit, cocoa,
54 and bananas; changes in prevalence of pests and diseases; and increases in the
55 vulnerabilities of non-technically developed smallholders. There is, however, still time to
56 change the current levels of vulnerability if a multidisciplinary focus (i.e., agronomic,
57 economic, and social) in vulnerable sectors is undertaken. Each sub-sector and the
58 Government need to invest in: (1) data collection, (2) detailed, regionally-based impact
59 assessments, (3) research and development, and (4) extension and technology transfer.
60 Support to vulnerable smallholders should be given by the state in the form of
61 agricultural insurance systems contextualized under the phenomenon of climate change.
62 A national coordination scheme led by (but not restricted to) the Ministry of Agriculture
63 and Rural Development (MADR) with the contributions of national and international
64 institutions is needed to address agricultural adaptation.

65 *Keywords: Colombia, UNFCCC, Kyoto protocol, climate change, adaptation, impacts,*
66 *vulnerability*

67

68 Introduction

69 The latter part of the 20th Century saw international debates and new policy frameworks
70 in response to how global climate change might affect human activities¹. In 1998, the
71 United Nations Environment Programme (UNEP) and the World Meteorological
72 Organization (WMO) established the Intergovernmental Panel on Climate Change
73 (IPCC) to assess scientific, technical and socio-economic information relevant to risks
74 associated with human-induced climate change. Climate change policies have since
75 focused on two basic responses: mitigation and adaptation strategies (IPCC 2007).
76

77 On the mitigation side, policies agree that Greenhouse Gases (GHGs) emissions should
78 be globally limited and/or reduced. Responses include measures such as Clean
79 Development Mechanisms (CDMs), reduction in deforestation, land use changes and
80 crop management (UN, 1992). Recently, the world nations reached an agreement to “cut
81 emissions and deliver funds for adaptation in developing countries” during COP-16
82 (Cancún, Mexico), further ratified in Durban (COP-17). Additional agreements as per
83 dates, emission peaks, and available budgets are still to be defined.
84

85 Human activities are now threatened by irreversible climate change. Temperatures are
86 predicted to increase between 0.5 and 1°C in the best case scenario, and between 3 and
87 6°C in the worst case scenario (IPCC, 2000, 2001, 2007). According to the IPCC (2007),
88 in Latin American countries these changes could lead to loss of plant genetic resources
89 (high confidence), desertification and salinization of agricultural lands (high confidence),
90 reductions in rice yields by the 2020s (medium confidence), loss of coffee growing
91 environments (e.g., Mexico, Nicaragua, Peru, Colombia, and Brazil) (IPCC, 2007;
92 Laderach et al., 2011; Schepp and Laderach, 2008; Schroth et al., 2009), increases in
93 incidence of coffee berry borer (*Hypothenemus hampei*) (Jaramillo et al., 2009), and
94 increase in the risk of *Fusarium* head blight in wheat in Brazil and Uruguay (IPCC,
95 2007).
96

97 The first communication to the UNFCCC (IDEAM, 2001) revealed that for Colombia
98 there will be flooding and salinization risks in the Pacific and Caribbean coasts; changes
99 in the variability and thus availability of water resources; changes in glacial, forest and
100 mountain ecosystems; and reduction in fertility of agricultural lands. The new National
101 Development Plan (2010-2014) now includes a whole framework under which a National
102 Adaptation Plan should be developed. In addition, the agricultural sector now includes
103 various projects to (1) evaluate the impacts of climate change and (2) define and evaluate
104 specific adaptation strategies. However, the delay in proposing and developing these
105 projects (which are not at final stages) has left the country behind others in Latin America
106 and the world. Detailed information on impacts and adaptation is needed as the
107 agricultural sector has been selected by Colombia as the key sector for the UNFCCC.
108

¹ World Climate Conference (WCC) and United Nations Framework Convention on Climate Change (UNFCCC). International agenda in 1979 issued declaration of how climate change might be adverse to the well-being of humanity.

109 Colombia's temporal and spatial climatic variability makes it difficult to assess national
110 adaptation pathways (Motha, 2007; Pabon, 2003; Poveda et al., 2010); hence, an entry
111 point could be characterization by natural and/or agro-climatic region that considers the
112 uncertainty of climate predictions. Climate model skill assessment is also needed. Despite
113 the perceived importance of adaptation of agriculture globally and the rates at which the
114 sector may become affected by climate change (Gerald, 2009; IPCC, 2007; Sivakumar et
115 al., 2005), very little research has focused on climate change impacts on Colombian
116 agriculture. Only a few references have somehow addressed this issue (Eslava and Pabon,
117 2001; Pabon, 2003, 2005; Pabón et al., 2001; Ruiz, 2007).

118

119 Needed is a comprehensive evaluation of the impacts of climate change on the most
120 vulnerable sectors of Colombian agriculture, and of the most appropriate adaptation
121 measures. In this document, we analyze the impacts of climate change on Colombian
122 agriculture using a set of 17 global circulation models (GCMs) for the SRES-A2
123 emission scenario ("business as usual") and the 2050s time frame. Reasons for these
124 decisions are given in supporting material (Sect. 1). We propose a set of adaptation
125 measures that include the definition of key financial flows and stakeholders.

126

127 **A vulnerability assessment for Colombian agriculture in** 128 **the face of climate change**

129 As in other developing countries, agriculture has traditionally been a significant
130 component of the Colombian economy, contributing with about 10 to 14% (not specified
131 if includes agroindustry or not) of the National Gross Domestic Product (GDP) and the
132 jobs and livelihoods of at least 3.7 million people (DANE, 2011). Agriculture is a
133 mainstay for food and nutritional security and is a part of the national industrial sector.
134 Much of agricultural GDP comes from trade, comprising 40% of total Colombian exports
135 (DANE, 2011).

136

137 Colombian agriculture features inequality, and diversity of farming systems,
138 vulnerabilities, rates of occupation, deforestation rates and trends, crop management, and
139 organizational levels. Predicted climate change will threaten the entire Colombian socio-
140 economic system, with particularly severe impacts on agriculture (IPCC, 2007). The
141 impacts could be diverse and widespread across the country.

142

143 In spite of the very little published research on Colombian agriculture, current
144 vulnerability (here defined as the susceptibility of the agriculture sector to the biophysical
145 and hence economic impacts of climate-related issues) is known to be high. Extreme
146 weather events are stated to be a constraint for Colombian agricultural systems,
147 particularly for those in Valleys and in areas very close to rivers (Hoyos-Rincon and
148 Baquero-Bernal, 2011; Hoyos and Baquero-Bernal, 2010; IPCC, 2007). Pests and
149 diseases, another important issue in the context of climate change (Garrett et al., 2009;
150 Gregory et al., 2009), constitute a major portion of the production costs for some crops
151 (e.g. maize, *Musa*, potatoes, among others). Smallholders with low technology level are
152 commonly the most affected by these issues due to their low response capacity. Further,

153 climate change is expected to cause shifts in the geographic distribution and incidence of
154 pests and diseases (Gregory et al., 2009; Hijmans et al., 2000; Ramirez-Villegas et al.,
155 2011b) and extreme weather events (IPCC, 2007; Timmermann et al., 1999), which in
156 turn are determinants of crop yields (Baigorria et al., 2007; Herrera Campo et al., 2011;
157 Moriondo et al., 2011). This all, requires substantial and continued governmental support
158 aimed at reducing short-term vulnerability and maintaining and enhancing food-security.
159

160 To assess the potential impact of climate changes on agriculture, we first carry out a
161 literature and statistical data review, and describe the sector and its importance. Secondly,
162 we use the first communication to the UNFCCC (IDEAM, 2001) as a baseline to then add
163 detail to descriptions of likely impacts. We then perform an analysis of climate model
164 data to draw conclusions on climate model skill in Colombia. We then consider
165 Colombian perennial and annual crops (see Table S1) and analyze climatic changes and
166 their distribution within these cropped surfaces as derived from the latest census of the
167 National Administrative Department of Statistics (DANE, 2007). We conclude by
168 analyzing the impacts and proposing major adaptation strategies for the sector, whilst at
169 the same time assessing the possible political constraints that the sector could face when
170 seeking adaptation to climate change.
171

172 **Analysis of climatic changes in Colombian croplands**

173 The GCM data (see Supporting material, Table S2 and Sect. 2) were downscaled to a 10
174 arc-minute (~20 km) resolution using the method of Ramirez-Villegas and Jarvis (2010).
175 The downscaling method relies upon the assumptions that (1) patterns of change do not
176 have large spatial variations and (2) relationships between variables hold in time.
177 According to other studies, quality of results is not expected to be affected (Mulligan et
178 al., 2011; Ramirez-Villegas et al., 2011a). These data were then used to determine
179 temperature, precipitation, and seasonality changes on cropped lands by region and
180 altitude zone for years 2040-2069 (“the 2050s”) under the SRES-A2 emissions scenario
181 according to methods outlined in the Supporting Material (Sect. 4). Multiple GCMs were
182 preferred instead of the one (or few) Regional Climate Model for the reasons stated in
183 Sect. 3 of Supporting Material.
184

185 **Findings and main results**

186 **National and regional level agricultural production**

187 Given the lack of detail in the available data and the complexity of the Colombian
188 agricultural system, here we analyzed the agricultural system in two different dimensions:
189 (1) departments (and natural regions) where crops are grown, and (2) groups of
190 agricultural goods. Agricultural goods, although diverse, can be divided into five
191 fundamental groups (Table S1): (1) cereals (annuals), (2) oilseed and legumes (annuals),
192 (3) high value export perennials, (4) non-export perennials, and (5) livestock production.
193 From the total value of the agricultural production (in US dollars of 1994), 55%
194 corresponds to crop production and the remaining 45% is livestock. In 2007, 54% of

195 national cropped lands (3.8 million ha) was occupied by perennial crops (export and non-
196 export) and 47% by annual crops (cereals, oilseeds and legumes) (Table S1). Livestock
197 production occupied 91% of total agricultural lands in 2007 (DANE, 2007), of which
198 82% was reported under improved pastures, and 18% is under fallow (DANE, 2007). The
199 livestock production area is thus 10 times greater than that of croplands.

200

201 Cacao, sugarcane, coconut, banana, plantain, rice, cotton, tobacco, cassava, and most of
202 the nation's meat cattle are produced in the warmer regions located from sea level to
203 1,000 meters elevation. The temperate regions (i.e., between 1,000 and 2,000 meters) are
204 better suited for coffee, flowers, maize, fruit, and some vegetables. The cooler elevations
205 (between 2,000 and 3,000 meters) produce potatoes, wheat (although very little), barley,
206 cold-climate vegetables, flowers, dairy cattle, and poultry.

207

208 In 2007, 17% of the total value of crop production corresponded to coffee production
209 (1,451 million USD of 1994), making coffee the highest value crop nationally. Most of
210 this production features use of “the best technologies” in order to meet export demand.
211 Fruit production is second in terms of economic importance (13% of the total value).
212 Fruit production is dispersed throughout the country, is highly diversified, and occupies
213 only 5% of national cropped area. Cattle slaughter in 2007 (DANE, 2007) was 2.4
214 million head (representing an increase of 8% since 2005). Milk production ranges were
215 20 to 23 million liters, with an average production rate of 4.5 liters/animal/day (MADR
216 and IICA, 2005). Additional facts about Colombian agricultural production are described
217 in Supporting Material (Sect. 1.1)

218

219 **Why is agriculture a key sector for Colombia?**

220 Colombian agriculture features considerable inequality in terms of farm size, income,
221 yields, and rates of growth of those yields (Berry, 1995; Deininger and Lavadenz, 2004).
222 Crops such as African oil palm are grown on large farms (average 525 ha), while crops
223 such as cacao, coffee, and rice are produced on smallholdings of 3 to 11 ha (MADR and
224 IICA, 2005). The great majority of producers are smallholders with farm sizes less than
225 10 ha. For export crops (generating 41% of agricultural GDP), only sugarcane is grown
226 largely on large farms (MADR and IICA, 2005). Additional information can be found in
227 Supporting Material (Sect. 1.2).

228

229 Sustainability in Colombian agriculture must be seen from two different standpoints: (1)
230 commercial agriculture, using large quantities of chemical and weed control products and
231 fertilizers, conventional tillage, and also surface residue burning at the expense of
232 environmental and soil (physical, chemical and biological) degradation; and (2) low-input
233 smallholdings agriculture in which limited inputs together with traditional crop landraces
234 are used at the expense of agricultural yields and (probably) response capacity (Berry,
235 1995; Gregory et al., 2005). Hence, analyzing vulnerabilities and achieving (at least at
236 partially) sustainability in Colombian agriculture (particularly in the context of climate
237 change) and synergy between commercial and low-input production, requires the
238 adequate targeting of management practices, the usage of improved germplasm to close
239 the yield gap yet stimulating the usage of traditional landraces among communities to

240 maintain genetic diversity, whilst at the same time establishing clear policies that limit
241 the input usage and burning of crop residues and stimulating and financing and the
242 establishment of site-specific agriculture programs that allow the input optimization
243 (Camacho-Tamayo et al., 2008; Erickson, 2006).

244
245 Agriculture is important in providing employment (21% of the total national) (DANE,
246 2011), from which 92% is generated by crop and livestock systems; and 8% comes from
247 agroindustries. Meat and coffee accounted for 50% of total agriculture-related jobs in
248 2004; while 32% was generated by panela, vegetables, plantains, cereals, and cotton
249 (MADR and IICA, 2005).

250
251 Small-scale producers of maize, upland rice, beans, cassava, potatoes, and non-export
252 plantains (all using “traditional” technologies) also play an important role in national
253 food and nutritional security. Such production is less technologically developed, less
254 capable of responding to climate variability and progressive climate change without
255 proper governmental support, and hence (under current socio-economic conditions) more
256 sensitive to climate change overall. For these sectors, governmental support (i.e.,
257 agricultural insurance, adaptation loans, and subsidies) will be a key issue as well as tax
258 protection (i.e. increases of import taxes for a better local marketing of certain products)
259 if necessary.

260

261 **Projected future climate conditions, climatic variability and future key** 262 **issues in the Colombian agricultural sector**

263 The average estimated increase in annual mean temperature to the 2050s is 2.5°C, with a
264 maximum of 2.7°C in the Arauca department and a minimum of 2°C in Chocó and Nariño
265 (Table 1, figure 2a and 2b). Precipitation is projected to increase 2.5% by the 2050s, with
266 a minimum change of -1.4% in Cesar and a maximum of 5.6% in Huila. Driest periods
267 throughout the year will be likely less dry, while the wettest periods are projected to
268 become wetter.

269

270 **[TABLE 1 AND FIGURE 2 HERE]**

271

272 The regions with the largest increases in annual precipitation are projected to be
273 Orinoquia (Llanos Orientales), Amazonia, and the Andean region. The southwest and the
274 Pacific coast will likely have the least increases in annual mean temperatures. In all cases,
275 increases in annual maximum temperatures will be more severe than increases in annual
276 minimum temperatures (Table 1, Figure 3), indicating that warm periods (i.e., heat stress
277 periods) will likely become warmer, especially in the Andes, Amazonia, and the Llanos
278 Orientales. More severe increases in temperatures are expected below 1,000 m.a.s.l, and
279 between 2,700 and 4,500 m.a.s.l; while precipitation changes are expected to be stronger
280 between 2,200 and 4,000 m.a.s.l. (Figure 3).

281

282 **[FIGURE 3 HERE]**

283

284 The Caribbean region will likely be the only area with decreases in precipitation. All
285 other departments will likely face increases in annual precipitation (except Norte de
286 Santander with a very small decrease). Wet periods in the Caribbean region could
287 drastically decrease their current amount of rainfall, while dry periods will likely face
288 increases in precipitation (except in Cordoba and the San Andres Islands, with very
289 limited decreases). For temperature, GCM time series indicated that the largest change
290 rates occurred in 1990s and the 2010s (Jarvis et al., 2011b). Annual precipitation
291 variability will continue to be relevant for the whole country.
292

293 **Impacts of climate change on Colombian agriculture and** 294 **regional adaptation measures**

295 **Expected impacts**

296 Table 2 presents a classification of changes in both precipitation and temperature for
297 Colombian agriculture (see methods in supporting material, Sect. 5). For example, for
298 rice, 65% of the current production areas will have likely increases in temperatures
299 between 2 and 2.5°C, and some 61% of the areas that could feature 3% greater
300 precipitation.
301

302 **[TABLE 2 HERE]**

303
304 In addition to the current vulnerability of the Colombian agricultural sector, especially in
305 regards to smallholders, climate change will impact agricultural production at different
306 levels. Twenty-two (79%) out of the 28 crops listed in Table 2 are mostly (more than
307 60%) located in areas in which likely temperature changes up to the 2050s are predicted
308 to be between 2 and 2.5°C, indicating that only a few crops and a few departments would
309 be severely impacted. Increases between 2 and 2.5°C, however, would significantly affect
310 some crops. Precipitation is expected to be a fundamental factor driving impacts and
311 adaptation mainly in three respects: (1) change in precipitation will affect plant growth
312 biomass production and exerting stresses during key physiological periods, (2) change in
313 precipitation will change soil water availability, likely enhancing drought in some regions
314 (e.g., the Caribbean region) and flooding risks in others (e.g., the Pacific region); and (3)
315 change in precipitation will affect biotic factors (e.g., pests, diseases, weeds) in the
316 different production systems (accounting for 20-40% of production costs).
317

318 Although we did not consider changes in inter-annual variability, these are of very high
319 relevance for Colombia, as flooding and slide risks are high in hill areas of the Andes and
320 in poor drained soils in the Valleys. Uncertainty in the context of extreme events and
321 inter-annual variability is high, mainly because models lack skill in representing these
322 factors (Boo et al., 2011; Reifen and Toumi, 2009). It is acknowledged that more intense
323 and frequent extreme events are likely to be observed, although the extent at which this
324 could occur is highly uncertain (IPCC, 2007).
325

326 We have identified seven major impacts on the Colombian agricultural sector (Table 3).
327 Amongst the most clear expected impacts are the changes in phenology. Whilst in some
328 regions (highlands) changes in phenology due to higher temperatures could shorten the
329 growing season even to the extent that farmers could plant an additional short-cycle crop,
330 hence enhancing the agricultural systems (Ibáñez et al., 2010), in other areas (lowlands)
331 with higher temperatures, increases in temperature could increase the duration of the
332 growing season, thus making the crop more vulnerable to short periods of drought or heat
333 during susceptible development stages.

334

[TABLE 3 HERE]

335

336
337 In addition, pests and diseases are also expected to change towards the future. Crops
338 likely facing substantial increased pest and disease prevalence are *Musa* (black Sigatoka,
339 *Mycosphaerella fijiensis* M.) in areas above 500 m.a.s.l (Ramirez-Villegas et al., 2011b);
340 coffee (berry borer, *Hypothenemus hampei* F. and coffee leaf rust *Hemileia vastatrix*) in
341 areas above 1500 m.a.s.l (Jaramillo et al., 2009); potato (*Phytophthora infestans*, potato
342 late blight) in areas below 2500 m.a.s.l (Antioquia, Boyacá, Cauca, Nariño, Santander,
343 Cundinamarca, Tolima) (Hijmans et al., 2000); cacao (*Moniliophthora perniciosa*); maize
344 (spikelet carbon); cassava (whitefly in the Atlantic coast and green mite in the Andean
345 region) (Herrera Campo et al., 2011); and citrus (*Phytophthora* spp.). Yield reductions and
346 increases in production costs are expected due to increased disease prevalence and loss of
347 crop climatic niches, especially for very niche-specific crops such as coffee. Data to
348 perform quantitative assessments of these problems are needed. Sugarcane, an important
349 cash crop for the Cauca river valley will likely be affected by changes in climates. Yield
350 loss is predicted in the Cauca river basin (Cock J., 2009, personal communication) if
351 temperatures rise above +1°C. Flooding in coastal areas, increased climate variability-
352 related vulnerability in small producers, and progressive losses of crop and pasture
353 suitability are amongst the most important expected impacts (Table 3).

354

355 In spite of the expected negative impacts, there could be some yield-reduction mitigation
356 due to the increases in atmospheric CO₂ concentrations. Photosynthesis is a process that
357 depends on light, water and CO₂ to produce biomass. At adequate water and light
358 availability, the increases in CO₂ stimulate the production of more biomass in the plant
359 (Challinor and Wheeler, 2008; Jarvis et al., 2010). With climate change, higher CO₂
360 concentrations could increase yields, although the actual yield increases and the trade-off
361 between temperature stress and CO₂ fertilization effects is still not clear and sometimes
362 overly-stated (Prasad et al., 2002).

363

364 **Regional adaptation measures**

365 Advancing in the understanding of impacts is critical so that the sector can adapt to
366 changed climates. Varietal changes have proven to be a successful adaptation strategy
367 (Bedö et al., 2005; Challinor et al., 2007; Krishnan et al., 2007), as have proven changes
368 in planting dates (Byjesh et al., 2010; Srivastava et al., 2010) in various regions of the
369 globe. Hence these are adaptation options that need to be tested in the Colombian context
370 and that could work for crops such as beans, potatoes, *Musa* and citric fruits (Table 3).

371 Changes in planting dates and irrigation systems to manage specific stresses during the
372 growing season would reduce the impacts of phenological alterations, whereas the
373 establishment of adaptation subsidies to help smallholders in managing climate
374 variability needs to be a transversal strategy covering all sectors and crops (this would
375 ensure sustainability and vulnerability reduction).
376

377 Recent work of CIAT has showed that for rice adaptation strategies such as building
378 irrigation systems and establishing a rice genetic improvement and research center are
379 completely off-set by the increases in agricultural yields and income by 2030s (Tapasco
380 J., personal communication, 2011). Similar results have been reported by EMBRAPA for
381 various crops (maize, soybean, common beans, cassava, and sugarcane) (Assad E.,
382 personal communication, 2011).
383

384 Coffee will require special attention given its national economic importance. Adaptation
385 strategies in coffee are varied. In recent decades, given the specificity of the coffee
386 climatic niche, altitudinal migration of coffee lands in some regions of Colombia (i.e.
387 Cauca) has been observed (Palmer N., personal communication, 2010); under a future
388 with +2-3°C, coffee may also require altitudinal migration. Shading could be a key
389 strategy in areas in which production is mostly by smallholders. Temperature increases
390 will require buffering, especially during summer periods and between 500 and 1,500
391 m.a.s.l. Migration of cropped lands towards cooler (i.e. higher) areas in the Andes, if
392 considered as a viable strategy, will need to be environmentally and socially sustainable.
393

394 For sugarcane, the most technologically viable option would be the development of new
395 varieties with resistance to lodging and with higher yields at high temperatures. The
396 Sugarcane Research Center (Cenicaña) will need to perform a progenitor selection
397 process, and crosses and varietal evaluation in “homologue” zones to future conditions of
398 the Valle del Cauca to obtain varieties with adequate agronomic performance under
399 climatically modified conditions. The costs of this approach have been estimated to
400 completely offset the costs of not adapting (Assad E., EMBRAPA, personal
401 communication, 2011) or mal-adapting (Jarvis et al., 2011a).
402

403 **Addressing national political issues in the face of** 404 **adaptation**

405 Two levels of adaptation are needed at the national level given the diverse impacts of
406 climate change: (1) specific adaptation measures (described above), and (2) transversal
407 measures. The latter need to be applied by all sectors and by the government to facilitate
408 adaptation of small and vulnerable producers. Sector-based adaptation needs to address
409 the economically and socially important sectors that may become vulnerable up to the
410 2050s. As transversal measures, the Colombian government, particularly the Ministry of
411 Agriculture and Rural Development (MADR), should promote:

- 413 • Investment in a comprehensive climate change impact assessment, including
414 biophysical, social and economic impacts, and in the development and evaluation

415 of relevant technologies. International and national institutions need a plan of
416 action to develop, test, and transfer technologies.

417

- 418 • Funding strategies to favor adaptation of smallholders through the MADR, along
419 with the Colombian Institute for Rural Development (INCODER). The MADR,
420 through INCODER has subsidized the rural poor to acquire land (1,417 families
421 and 13,991 ha, with a total funding of 20 million US dollars. Ideally, recipients
422 will be able to actively participate in the formulation of projects to perform
423 necessary adaptations in their production systems.
- 424
- 425 • National extension mechanisms to achieve an adequate level of technology
426 transfer to producers (especially small producers). Universities and their
427 respective extension offices (e.g., *Universidad Nacional de Colombia*,
428 *Universidad del Cauca*, *Universidad del Valle*), and other governmental extension
429 offices are key actors in terms of technology transfer and will act as bridges
430 among big producers, small producers, and research centers.
- 431
- 432 • Establishment of agricultural insurance systems for smallholders, with special
433 emphasis on coffee, *Musa*, traditional maize, and upland rice.
- 434

435 **Constraints and suggested future focus**

436 **Information-related constraints**

437 In order to assess adaptation priorities within the national context, input information and
438 data are required at three different levels: (1) socioeconomic, (2) production, (3)
439 agronomic, (4) and climatic. Lack of information should not preclude from impact
440 assessments being carried out. Available socioeconomic and production level data are
441 adequate to produce a national adaptation pathway. The DANE and the MADR have
442 provided not only needed national population surveys, but also national agricultural
443 surveys that allow disaggregation and identification of populations (e.g., Afro-Colombian
444 and indigenous), poverty prevalence, and sub-national distribution of agricultural and
445 agroindustrial activities. Such data provide the current status of the national agricultural
446 economy. Large scale agricultural sectors also contribute detailed and useful census data
447 to the DANE. However, data access can be a problem: we suggest the establishment of a
448 unique portal with free access to all socioeconomic national and sector-specific data. The
449 *Instituto Geográfico Agustín Codazzi* (IGAC) and the establishment of SIGOT
450 (Geographic Information System for Territorial Ordering and Planning) exemplify what
451 is needed. We suggest strengthening this system, as well as the SINA (National
452 Environmental Information System), as key sources of primary data.

453

454 In relation to climate data, a clear improvement is needed in two different respects: (1)
455 improvement of the data itself (i.e. quality control, collection of new data, and expansion
456 of the IDEAM's agrometeorology network), and (2) a much better inter-institutional

457 networking between IDEAM and national (i.e. Universities, Cenicafé, Cenicaña,
458 Cenibanano, amongst others) and international (i.e. IICA, CIAT) research centers that
459 allows the flow of data in two directions. A clear re-structuring of the IDEAM scientific
460 aims needs to be done and accompanied by more investment in the institution: more
461 processing and storage capacity, more research staff, and better internal policies
462 regarding the usage and sharing of data. A first step towards this was done in the National
463 Development Plan (2010-2014), but clearly, more control and coordination between the
464 MAVDT and MADR is required to ensure IDEAM targets correctly the needs of the
465 country.

466

467 **Suggested future focus for the sector**

468 The focus of the Colombian government with respect to agriculture (Arguello and
469 Lozano, 2007; Norton and Balcázar, 2003) and climate change should be on the
470 formulation of a National Adaptation Plan (NAP) in which details on investment needs
471 and financial flows are fully addressed. This plan should include:

472

- 473 1. A climate change adaptation and assessment network that involves national
474 institutions (IGAC, IDEAM, Corpoica), private institutions (Cenibanano,
475 Cenicafé, Cenicaña, Cenipalma), international institutions with headquarters in
476 the country (World Wildlife Fund, CIAT), and other international institutions
477 (Global Environmental Facility, The World Bank). Clear objectives, and
478 definition and division of tasks and obligations will be needed. Corpoica and
479 other institutions within the sector, and researchers at the National University, the
480 Cauca University, Nariño University, IDEAM, and CIAT created an Inter-
481 institutional Network of Climate Change to support the MADR (RICCLISA).
482 Workshops involving different institutions and stakeholders per production
483 system and with coordination by the MADR are needed and should emphasize
484 knowledge sharing, national data inventories, and analyses of climate change
485 impacts at the sub-national level for all crops.
- 486
- 487 2. A clearer role of the Agriculture Secretaries and Municipal agencies in climate
488 change adaptation. To date, there is very little or no support from regional or local
489 agencies in terms of support agriculture (i.e. subsidies and technical support) in
490 most departments. A better control from the government on the allocated funds to
491 the abovementioned offices would ensure this issue is steadily addressed, hence
492 facilitating future adaptation to climate change.
- 493
- 494 3. Specific assessment and adaptation strategies for each sector and adequate
495 technology transfer options.
- 496
- 497 4. Evaluation of adoption levels and performance of developed technologies with
498 selected stakeholders.
- 499
- 500 5. Workshops with the selected stakeholders to elicit feedback regarding strategies
501 and conclusions.

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6. Validation within other environmental zones, and technology transfer to other producers within each sector.
7. Feedback on the overall process, and general conclusions regarding adaptation.

The Ministry of Agriculture is the national authority in charge of most of the investment flows: supported by other national and international institutions, and federations and producers organizations, the MADR should act as the coordinator of a framework (so that a level of centralization is achieved), but should allow participating institutions (local, national and international research and extension centers, and agriculture secretaries and municipal agencies) to take part and responsibility in climate change adaptation. This framework should exert control on the participating institutions, yet allowing them to act freely and enticing the institutional networking (i.e. data sharing, scientific collaboration). Such framework should define the capacities for stakeholders (i.e. farmers) to adapt to climate change and should prioritize efforts in research and development, and technology transfer. Efforts should be strongly focused on small producers with limited access to new technologies supporting national food security. National and international institutions should formulate projects and obtain funds for research, development, validation, and transfer of technologies. Available national financial sources to address adaptation are:

- Colciencias funds for assessments of the impacts of climate change on a sector basis;
- Governmental funds from the MADR to develop adaptation technologies. The MADR has co-funded 14 research projects on climate change and agriculture with more than 2.5 million US dollars;
- MAVDT funds that have already been allocated to the IDEAM (~1.5 million USD);
- Private intra-sector funds to finance both research (*ex-ante* impact assessment) and adaptation (deployment and implementation of technologies);
- International funds for small producers and for research. Interactions among organizations such as CIAT, Corpoica, IDEAM, the new CGIAR Research Program on Climate Change, Agriculture and Food Security (CCAFS) (Jarvis et al., 2011a), and governmental organizations such as the National Planning Directorate (DNP) are fundamental in order to access these funds.

Comprehensive and holistic (including economic, biophysical and social) sector-based assessments and regional assessments need to be developed to determine both negative impacts and future possible opportunities. Prioritization of geographic areas and crops is needed in order to obtain the required national and international funds (under discussion internationally) to fully address adaptation-related issues.

545 **Conclusions**

546 Comprehensive, sector-based and regional assessments of the impacts of climate change
547 are needed. Although such analyses have been done for a limited number of crops and
548 regions (e.g. coffee, sugarcane), availability of information remains problematic. There
549 are ongoing initiatives (which results are not formally published yet) that will certainly
550 contribute to enhance the knowledge base on impacts and adaptation in Colombia. Here
551 we have done a numerical (although limited) analysis and a qualitative assessment of
552 impacts and adaptation options. Our findings indicate that changes in crop phenology in
553 lowlands, changes and shifts in distribution of pests and diseases, changes in the climatic
554 niche of coffee, and possible (although not severe) decreases in sugarcane yields are
555 expected. Governmental support to research and creation of an agricultural insurance
556 scheme is critical for adaptation to happen in the sector.

557
558 Figures on impacts and adaptation costs are rather scarce in Colombia, mainly because
559 data and modeling approaches are not tuned for such assessments. Multidisciplinary
560 approaches are needed: a diverse range of impacts are expected for the agricultural
561 sector—reflecting different regions and production systems. All impacts need to be
562 addressed; and specific financial flows need to be determined and, more importantly, they
563 need to be put together. Coupling of adaptation strategies with mitigation options will be
564 required to produce efficient and sustainable production systems.

565
566 Data availability is critical to adaptation plans on a sector basis. Detailed field data on the
567 response of crops to high temperature stress, drought and the effects of CO₂ fertilization
568 are needed to model the likely impacts of climate change on agricultural production at the
569 regional level, and these data need to be coupled with socio-economic and crop
570 distribution data, and with future climate downscaled projections. This could be
571 expensive, but the cost of not doing it could be greater given the risk of mal-adapting.
572 Currently, data is not publicly available (this poses a constraint for University research
573 groups working on the topic). Regional climate modeling, field evaluations, technology
574 deployment and transfer, and uncertainty assessment are also relevant issues to be taken
575 into account in the face of climate change.

576

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587

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Table 1 Projected climate changes by administrative departments and ecogeographic regions in Colombia by 2050 (2040-2069)

Department (region*)	AMT ¹ change (°C)	MxAT ² change (°C)	MnAT ³ change (°C)	ATR ⁴ change (%)	MxAR ⁵ change (%)	MnAR ⁶ change (%)	PS ⁷ change (%)	CV ⁸ (%)
Amazonas (A)	2.6	3.9	2.3	0.8	1.6	1.8	2.9	25.7
Guainía (A)	2.6	3.3	2.0	2.7	-0.3	22.8	-9.6	28.8
Guaviare (A)	2.6	3.0	2.3	3.2	1.0	75.4	-11.9	32.6
Putumayo (A)	2.4	3.1	2.1	1.9	5.5	4.9	1.2	26.6
Amazonas region	2.6	3.3	2.2	2.2	2.0	26.2	-4.4	28.4
Antioquia (An)	2.3	3.1	1.9	1.4	0.7	5.2	-4.8	27.7
Boyacá (An)	2.6	3.4	2.3	4.1	3.6	13.4	-4.5	30.8
Cundinamarca (An)	2.5	3.3	2.2	4.7	3.0	14.1	-5.3	28.2
Huila (An)	2.3	3.0	2.0	5.6	6.1	5.0	-1.2	26.4
Norte de Santander (An)	2.6	3.4	2.3	-0.4	2.2	-8.5	2.2	30.7
Santander (An)	2.6	3.5	2.1	1.6	1.0	8.3	-1.6	28.0
Tolima (An)	2.3	3.2	1.9	5.1	1.4	9.1	-6.9	26.9
Andean region	2.5	3.3	2.1	3.2	2.6	6.7	-3.2	28.4
Atlántico (Cb)	2.1	2.5	1.8	-1.2	-1.5	133.7	-6.8	36.7
Bolívar (Cb)	2.4	3.0	2.0	-0.2	-0.3	11.5	-4.7	30.7
Cesar (Cb)	2.5	3.1	2.1	-1.4	-1.4	0.1	-2.5	33.3
Córdoba (Cb)	2.2	2.8	1.9	1.2	-0.1	-1.8	-7.5	31.8
La Guajira (Cb)	2.0	2.4	1.8	-2.6	-3.1	9.3	-2.5	32.0
Magdalena (Cb)	2.3	2.8	1.9	-1.0	-0.9	17.2	-5.3	33.7
San Andrés Islands (Cb)	2.5	3.1	2.1	-1.3	1.0	-1.1	-5.5	27.6
Sucre (Cb)	2.3	2.7	2.0	0.7	-0.2	9.2	-7.4	35.1
Caribbean region	2.3	2.8	2.0	-0.7	-0.8	22.3	-5.3	32.6
Caldas (CoB)	2.3	3.3	1.8	3.6	0.9	5.6	-6.3	26.2
Quindío (CoB)	2.2	3.2	1.8	5.2	1.7	9.0	-6.5	27.1
Risaralda (CoB)	2.2	3.2	1.7	3.8	1.7	2.7	-6.5	25.7
Coffee belt region	2.2	3.2	1.8	4.2	1.4	5.8	-6.4	26.3
Arauca (O)	2.7	3.4	2.3	4.7	3.7	49.6	-7.1	34.4
Caquetá (O)	2.5	3.2	2.2	2.1	2.1	23.3	-6.1	28.8
Casanare (O)	2.6	3.3	2.1	5.3	3.8	84.0	-9.6	36.8
Meta (O)	2.5	3.0	2.2	4.0	1.3	62.5	-10.9	31.7
Vaupés (O)	2.6	3.5	2.2	1.4	0.8	11.7	-6.1	27.2
Vichada (O)	2.6	3.1	2.1	4.5	1.4	61.4	-10.1	33.8
Orinoquia region	2.6	3.3	2.2	3.7	2.2	48.8	-8.3	32.1
Chocó (P)	2.0	2.6	1.7	1.7	2.4	2.8	-2.5	24.2
Cauca (Sw)	2.1	2.6	1.9	3.1	2.2	5.1	-3.2	24.0
Nariño (Sw)	2.0	2.5	1.8	2.9	3.0	2.5	-0.6	23.7
Valle del Cauca (Sw)	2.1	2.8	1.8	4.2	1.6	6.8	-7.5	24.7
South-west region	2.1	2.6	1.8	3.4	2.3	4.8	-3.8	24.1

National average	2.5	3.2	2.1	2.5	1.5	13.7	-6.3	26.4
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*A: Amazon, An: Andean, Cb: Caribbean, CoB: Coffee belt, O: Orinoquia, P: Pacific, Sw: Southwest. ¹AMT: Annual mean temperature, ²MxAT: Maximum annual temperature, ³MnAT: Minimum annual temperature, ⁴ATR: Annual total rainfall, ⁵MxAR: Maximum annual rainfall, ⁶MnAR: Minimum annual rainfall, ⁷PS: Precipitation seasonality, ⁸CV: Coefficient of variation (numbers in bold indicate high uncertainty).

Table 2 Proportion of croplands under different changes in temperatures and rainfall by 2050s under the SRES-A2 emission scenario

Crop	Current			Temperature (%)		Precipitation (%)		
	No. Depts.	Surface (ha)	Production (Ton)	2-2.5°C	2.5-3°C	-3-0%	0-3%	3-5%
Perennial (exports)								
Coffee	17	613,373	708,214	84.7	15.3	8.2	28.8	63.1
Sugarcane	6	235,118	3,259,779	99.6	0.4	1.1	0	98.9
African oil palm	14	154,787	598,078	54.8	45.2	54.2	36.3	9.5
Cocoa	27	113,921	60,218	40.2	59.8	17.3	53.2	29.5
Bananas	2	44,245	1,567,443	100	0	26.9	73.1	0
Plantains	1	19,187	209,647	100	0	0	100	0
Flowers	2	8,700	218,122	100	0	0	16.1	83.9
Dark tobacco	5	5,376	9,648	33.6	66.4	17.9	75.2	6.9
Perennial (others)								
Sugarcane (panela)	24	219,441	1,189,335	77.8	22.2	6.1	33.8	60.2
Fruits	18	148,574	1,417,919	72.5	27.5	7.7	22.5	69.8
Plantains	31	375,232	3,080,718	79.8	20.2	7.2	36.1	56.6
Yam	9	25,105	261,188	100	0	46.7	53.3	0
Fique	8	19,651	21,687	78.1	21.9	0.3	55.1	44.6
Coconut	10	16,482	127,554	100	0	10.7	69.3	19.9
Annual (cereals)								
Maize	31	626,616	1,370,456	80.5	19.5	27.7	37.1	35.2
Rice	26	460,767	2,496,118	64.6	35.4	15.7	23.6	60.7
Sorghum	14	44,528	137,362	97	3	33.8	3.8	62.4
Wheat	6	18,539	44,374	69	31	0.2	68.4	31.5
Barley	4	2,305	3,939	47.2	52.8	0	28.5	71.5
Annual (oilseeds)								
Common beans	25	124,189	146,344	84.6	15.4	10.7	40.4	48.9
Cotton	15	55,914	126,555	98	2	14.6	55.7	29.7
Soybeans	6	23,608	42,937	0.3	99.7	0	0	100
Sesame	6	3,216	2,771	100	0	69	28.5	2.5

Table 3 Expected impacts and adaptation measures for Colombian agriculture in 2050s.

Expected Impacts	Crops likely to be impacted	Adaptation measures
Changes in crop phenology and subsequent impact on product flows to markets and supply chains	Coffee, <i>Musa</i> crops, upland rice, maize, soybeans, common beans, fruit trees	Changes in harvest and sowing dates. Infrastructural changes for perennial crops (irrigation, drainage).
Flooding of agricultural lands due to increases in sea level and salinization of underground water	African oil palm (Pacific coast), <i>Musa</i> crops (Urabá)	Re-location of activities according to new territorial ordering plans. Walls and barriers construction to prevent salinization and protect coastal ecosystems.
Changes in pests and diseases: increases and displacement to new regions	Coffee (above 1,500 m.a.s.l.), <i>Musa</i> crops (above 500 m.a.s.l.), potatoes above 2,500 m.a.s.l., cassava, fruit trees	Find out pest and disease resistant and/or tolerant materials. Implementation of monitoring and early-warning systems in order to implement sustainable management.
Intensification of land degradation processes and desertification	Potatoes and cassava in Andean mountain hillsides	Increase soil resilience by improved and sustainable agronomic management (i.e. optimized used of inputs and barriers to avoid soil erosion).
Increased vulnerability of small producers to climate variability and climate change	All crops (sectors with significant dispersion within the country should be addressed in the first place)	Creation of adaptation subsidies and an agricultural insurance system for mountain hillside producers and for very dry areas. Big producers and the government should invest on research, extension and technology transfer to support smallholders.
Risk of loss (extinction) of not currently <i>ex-situ</i> conserved or underrepresented plant genetic resources	Prioritization of activities that require genetic improvement: fruit trees, avocado, <i>Musa</i> crops, coffee, potatoes	The government should stimulate the better conservation of plant genetic resources and should provide funding for such purpose. National and international institutions within the country should perform analyses on high risk areas, incomplete collections and organize collecting missions.
Gradual loss in crop and pasture suitability and productivity, including possible abandonment of current crop lands.	Sugarcane, coffee (above 1,500 m.a.s.l.), potatoes (below 2,500 m.a.s.l.), <i>Musa</i> crops (below 500 m.a.s.l.), citric fruit trees (highlands), livestock	Locate heat resistant varieties in relevant genebanks. Currently conserved plant genetic resources should be queried in order to determine the likely gene sources and to further establish genetic improvement strategies.

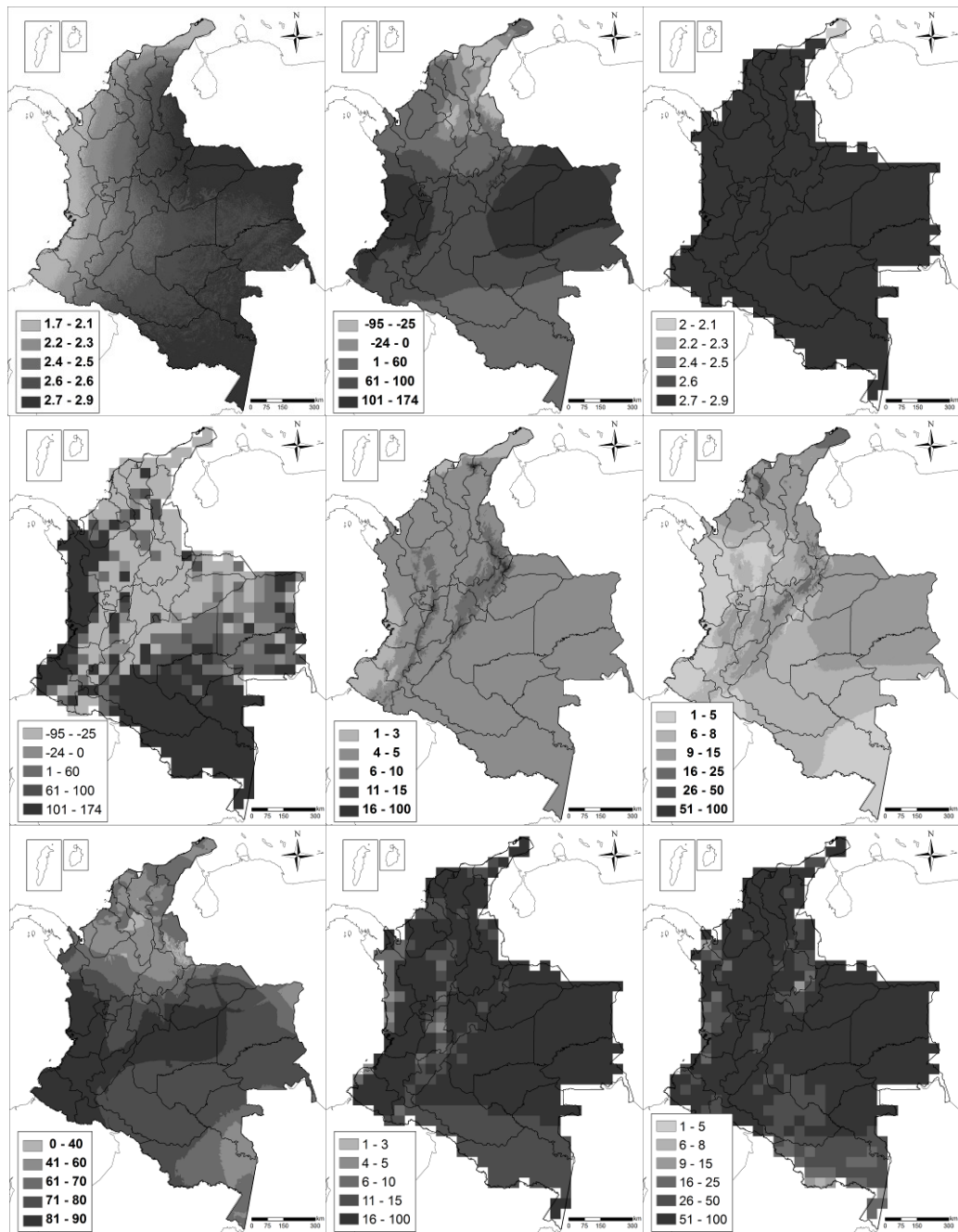


Figure 1 Predicted changes in climates and associated uncertainties. (A) change in annual mean temperature as average of 17 GCMs; (B) change in annual total rainfall as average of 17 GCMs; (C) change in annual mean temperature as average of 4 PRECIS runs; (D) change in annual rainfall as average of 4 PRECIS runs (see sect. 2 supporting material); (E) coefficient of variation (%) of GCM temperature predictions of (A); (F) coefficient of variation (%) of GCM rainfall predictions of (B); (G) Percent models agreeing in direction of rainfall changes; (H) same as (E) but for PRECIS runs; (I) same as (F) but for PRECIS runs. For details on the reasons we used GCM and PRECIS, the reader is referred to Sect. 4 of supporting material.

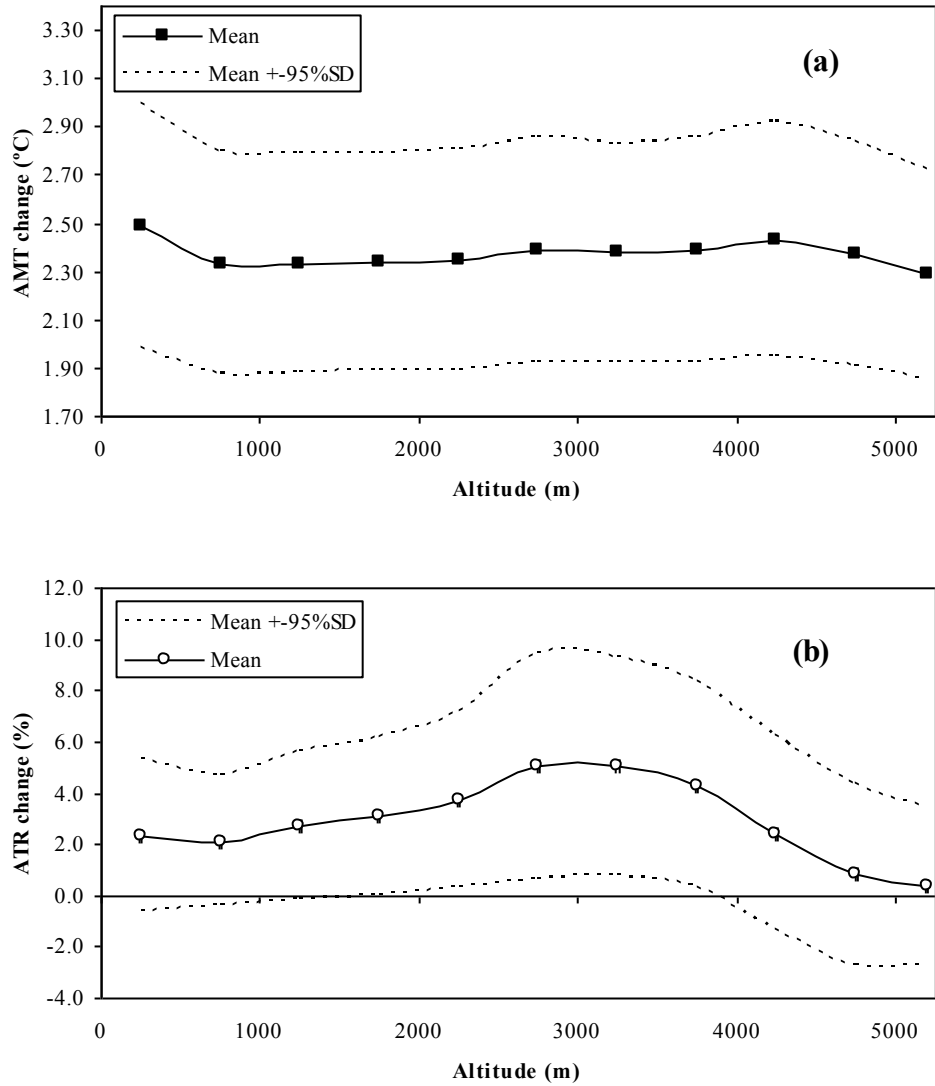


Figure 2 Projected changes in (a) annual mean temperatures and (b) annual total rainfall by 2050s across different altitudes under the SRES-A2 emission scenario. Average of 17 GCMs (continuous line), 95% confidence interval around the mean (dotted line)